

CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE MINUTES

Finance/Policy, Personnel, & Appointments/Justice & Social Services

Tuesday, June 15, 2010

Lyle Shields Meeting Room, Brookens Administrative Center

1776 E. Washington St., Urbana, Illinois

MEMBERS PRESENT: Jan Anderson, Steve Beckett, Ron Bensyl, Thomas Betz, Lloyd Carter, Lorraine Cowart, Chris Doenitz, Matthew Gladney, Stan James, Brad Jones, Greg Knott, Alan Kurtz, Diane Michaels, Steve Moser, Alan Nudo, Steve O'Connor, Michael Richards, Giraldo Rosales, Larry Sapp, Samuel Smucker, C. Pius Weibel, Barbara Wysocki

MEMBERS ABSENT: Carol Ammons, John Jay, Ralph Langenheim, Brendan McGinty, Jonathan Schroeder

OTHERS PRESENT: Kat Bork (Administrative Assistant), Deb Busey (County Administrator), Tony Fabri (Auditor), John Hall (Planning & Zoning Director), Cameron Moore (RPC Executive Director), Julia Rietz (State's Attorney), Mark Shelden (County Clerk), Dan Welch (Treasurer)

CALL TO ORDER

Betz called the regular meeting of the Committee of the Whole to order at 6:01 p.m.

ROLL CALL

Bork called the roll. Anderson, Beckett, Bensyl, Betz, Doenitz, Gladney, James, Jones, Knott, Michaels, Moser, Nudo, O'Connor, Richards, Rosales, Sapp, Smucker, Weibel, and Wysocki were present at the time of roll call, establishing the presence of a quorum. Ammons, Jay, Langenheim, and McGinty had notified the Chair they would not be in attendance and were excused.

APPROVAL OF COUNTY BOARD RESOLUTION TO MEET AS COMMITTEE OF THE WHOLE

MOTION by Rosales to approve the County Board Resolution to meet as a Committee of the Whole; seconded by James. **Motion carried with unanimous support.**

APPROVAL OF MINUTES

MOTION by Beckett to approve the Public Hearing on County Board Size & Districts Minutes of April 13, 2010; seconded by Wysocki. **Motion carried with unanimous support.**

MOTION by Rosales to approve the Committee of the Whole minutes of May 11, 2010; seconded by James. **Motion carried with unanimous support.**

APPROVAL OF AGENDA/ADDENDA

MOTION by Nudo to approve the agenda and addendum.

Nudo requested that item IX.D.1 be removed from the agenda.

Motion carried as amended with unanimous support.

PUBLIC PARTICIPATION

Jerry Watson, Champaign County Farm Bureau President, spoke regarding his opinion that maintaining the same County Board size is the best option. The current size offers the greatest representation for diversity and allows a cross-section of minority groups to have representatives. The Board's goal should be representation, not efficiency.

Hannah Ehrenberg, Vice-President of the University of Illinois Student Senate, spoke in support of banning video gambling in Champaign County. She distributed a resolution passed by the student senate against video gambling because of its negative effect. She mentioned other counties that have banned gambling.

John Kindt spoke in support of banning video gambling and distributed the resolution passed by the University of Illinois Faculty Senate against video gambling.

Kurtz entered the meeting at 6:12 p.m.

Kindt continued to speak against video gambling.

Carter and Cowart arrived at 6:14 p.m.

Betz declared public participation closed.

COMMUNICATIONS

There were no communications.

JUSTICE & SOCIAL SERVICES

Monthly Reports

MOTION by Beckett to receive and place on file the Animal Control – April 2010; Emergency Management Agency – April 2010 & May 2010; Head Start – May 2010; and Probation & Court Services – April 2010 monthly reports; seconded by Weibel. **Motion carried with unanimous support.**

Other Business

Beckett asked if the Citizens Advisory Committee on Jury Selection had recently met and about the status of the revised juror questionnaire. Gladney answered the committee will meet next Friday. They are working on the public service announcements targeted to increase jury participation and a new questionnaire should go out in July.

Chair's Report

There was no Chair's report.

Designation of Items to be Placed on County Board Consent Agenda

There were no items for the consent agenda.

POLICY, PERSONNEL, & APPOINTMENTS

Appointments/Reappointments

Prairie View Cemetery Association

MOTION by Weibel to appoint Steven Westfall to the Prairie View Cemetery Association for a term from July 1, 2010 to June 30, 2016; seconded by Beckett. **Motion carried with unanimous support.**

Community Action Board

MOTION by Weibel to appoint Twylia Coleman and Janis Redman to the Community Action Board for terms from June 25, 2010 to December 31, 2015; seconded by James. **Motion carried with unanimous support.**

County Board of Health

MOTION by Weibel to appoint Betty Segal and Bobbi Scholze to the County Board of Health for terms from July 1, 2010 to June 30, 2013; seconded by Anderson.

James asked if he should abstain from voting because he is the County Board's liaison to the Board of Health. Betz said James could vote on the appointments.

Motion carried with unanimous support.

Developmental Disabilities Board

MOTION by Weibel to appoint Joyce Dill to the Developmental Disabilities Board for a term from July 1, 2010 to June 30, 2013; seconded by Wysocki. **Motion carried with unanimous support.**

Forest Preserve Board

MOTION by Weibel to appoint Brenda Molano-Flores to the Forest Preserve Board for a term from July 1, 2010 to June 30, 2015; seconded by Wysocki. **Motion carried with unanimous support.**

Triple Fork Drainage District

MOTION by Weibel to appoint Cody Cundiff to the Triple Fork Drainage District for a term from June 25, 2010 to August 31, 2010 and David Wolken to the Triple Fork Drainage District for a term from June 25, 2010 to August 31, 2012; seconded by James. **Motion carried with unanimous support.**

Board of Review

MOTION by Weibel to appoint Wayne Williams to the Board of Review for a term from June 25, 2010 to May 31, 2012; seconded by Beckett. **Motion carried.**

Administrator's Report

Vacant Positions Listing

The vacant positions listing was provided for information only.

Ordinance Amending the Personnel Policy for Attorney Compensation

Busey explained the request is to amend the Personnel Policy to reflect the new attorney classification approved by the Board in May.

MOTION by Beckett to approve the Ordinance Amending the Personnel Policy for Attorney Compensation; seconded by Moser. **Motion carried with unanimous support.**

Ordinance Ascertaining the Prevailing Rate of Wages for Laborers, Mechanics, & Other Workers Employed in Public Works of Champaign County

Busey stated the Board is required to approve the prevailing rate of wages every June.

MOTION by Beckett to approve the Ordinance Ascertaining the Prevailing Rate of Wages for Laborers, Mechanics, & Other Workers Employed in Public Works of Champaign County; seconded by Kurtz. **Motion carried with unanimous support.**

Recommendation for Compliance with SB1894 – Public Act 96-856

Busey explained the passage of Senate Bill 1894 requires that notices of foreclosures be filed with the County. The County Clerk was designated to receive the foreclosure notifications.

MOTION by James to designate the County Clerk's Office as the foreclosure notifications recipient; seconded by Wysocki. **Motion carried with unanimous support.**

County Clerk
Monthly Reports

MOTION by Wysocki to receive and place on file the County Clerk monthly fees reports for April 2010, May 2010, and the semi-annual report for May 2010; seconded by Cowart. **Motion carried with unanimous support.**

Resolution to Establish Polling Places

MOTION by James to approve the Resolution to Establish Places of Election; seconded by Sapp. **Motion carried with unanimous support.**

Village of Ivesdale's Opposition to Closing or Consolidating Polling Places

MOTION by Jones to receive and place on file the letter from the Village of Ivesdale opposing the closing or consolidation of polling places; seconded by Beckett. **Motion carried with unanimous support.**

Other Business

Resolution Establishing the Process for Appointments to the Board of Review

Removed from agenda.

County Board Size and Number of Districts Proposals

Betz reminded the Board that the top two selected proposals from last meeting were before them tonight for action.

MOTION by Beckett to approve the proposal of a 22-member County Board from 11 multi-member districts; seconded by Bensyl. Beckett requested a roll call vote following discussion.

Carter asked for an explanation of the reason for the proposal. Betz asked if someone could speak to the merits of the motion. Beckett offered to repeat his statements from previous meetings that a County Board with 22 members from 11 districts creates a greater opportunity for diversity, which protects minority voting interests and the small town or rural element of Champaign County. He was concerned that as the Champaign-Urbana metropolitan area grows, there is a greater opportunity to box in minority interests and exclude the rural voting interests. The new structure would be a positive advance. The alternative is to leave the Board the way it is. He did not believe the current Board structure functioned well and a change of this nature would be beneficial. Beckett noted all institutions change, citing Nebraska joining the Big Ten as an example. Sample district maps were prepared based on the 2000 Census data at the request of Board members just to provide a general idea of districts. There will be variances, but the maps illustrate the opportunity to have multiple minority interests in more than one district. He was concerned rural representation would

be lost as the urban area grows. The 11 districts enhance the possibility of rural representation as opposed to 9 districts.

Carter accused some Board members of not wanting to follow the County Board rules and have the luxury of serving their committees. He said the County Board was turning into a dictatorship.

Nudo felt reasonably sure the general mood of the country was a public that desired less government, not more. He supported the 11-district map as an opportunity to provide purer rural representation.

Anderson expressed concern about having tie votes with a 22-member County Board. She did not see a lot of reaction after speaking with constituents about reducing the size of the County Board by 5 members. These sample maps show some districts that cover large areas and she wondered how this would bring elected officials closer to constituents. She noted technology enables more access to Board members.

Moser exited the meeting at 6:34 p.m.

Kurtz spoke about the tremendous well-spring of diverse background and experience amongst Board members. He would vote against the proposal to change the number of County Board members.

Moser returned to the meeting at 6:35 p.m.

MOTION by Knott to amend the original motion to place an advisory question changing the County Board to 22 members from 11 multi-member districts on the November 2010 election ballot; seconded by James.

Betz conferred with Busey on the matter of the question. Beckett exited the meeting at 6:36 p.m. and returned 6:37 p.m. Betz ruled the motion in order because Board cannot act in finality at this meeting. **He declared Knott's motion for a ballot proposition would be treated as a substitute motion rather than an amendment and Knott agreed.**

Weibel asked if the ballot proposition was binding. Betz confirmed it could only be an advisory question and could not bind the County Board.

Carter stated there was no problem with the County Board and it is no strain on the budget. He asked Betz if less was spent on the County Board than on one County Administrator. Betz said he did not know the exact budget figures. Carter said they were denying people the right to serve.

Beckett announced that McGinty wanted him to share his support for the 22-member, 11-district County Board and the Williams appointment to the Board of Review.

James felt putting the question on the ballot allow voters to express their opinion. He has found that most people do not even know how many members are on the County Board. The public

wants a Board that does the best possible job. James encouraged implementing this change if it would serve the public.

The Board continued to discuss the proposal of a Board change. Smucker asked for the mover and seconder to draft language for the ballot that states the Board's current make-up versus what the change would be. Knott agreed. Kurtz asked how many ballot initiatives are allowable. Betz said 3 are allowed and 1 question is already taken. Further discussion occurred about the changes brought by going from 9 districts to 11 districts.

Motion carried for substitute motion with a vote of 15 to 7. Beckett, Bensyl, Betz, Doenitz, Gladney, James, Jones, Knott, Michaels, Moser, Nudo, Rosales, Sapp, Smucker, and Wysocki voted in favor of the motion. Anderson, Carter, Cowart, Kurtz, O'Connor, Richards, and Weibel voted against the motion.

Weibel voiced his support for reducing the County Board size, but he hesitated over the possibility of an even-numbered Board. He thought the Board should maintain having an odd number. Beckett remarked that many boards in the state have an even number of members and there are special rules for the rare occasion when a tie vote happens.

Michaels exited the meeting at 6:54 p.m.

Motion carried to place an advisory question changing the County Board to 22 members from 11 multi-member districts on the November 2010 election ballot with a vote of 13 to 8. Beckett, Bensyl, Betz, Doenitz, James, Jones, Knott, Moser, Nudo, O'Connor, Rosales, Sapp, and Wysocki voted in favor of the motion. Anderson, Carter, Cowart, Gladney, Kurtz, Richards, Smucker, and Weibel voted against the motion.

Resolution in Support of Placing the Advisory Question of Banning Video Gaming in Champaign County on the November 2010 Election Ballot

MOTION by Anderson to approve the Resolution in Support of Placing the Advisory Question of Banning Video Gaming in Champaign County on the November 2010 Election Ballot; seconded by Rosales.

Sapp suggested deferring this item. Betz stated items could not be deferred at the Committee of the Whole meetings.

MOTION by Beckett to suspend the rules to permit deferral; seconded by Wysocki.
Motion carried.

MOTION by Sapp to defer; seconded by Bensyl.

Gladney asked why Sapp wanted to defer this item. Sapp explained the question as stated in the resolution refers to an act that was passed to regulate and control gambling in Illinois. Those regulations and control measures have not been established by the state government. He was concerned the voters would not be provided with the necessary information to make an informed

decision as things stand. He also wanted to wait because only 3 ballot questions are allowed and something else might come up later. Weibel said any motion to defer should refer to a time period. Sapp said he was not sure when the State will provide the control measures. He suggested deferring the item until August and Bensyl concurred.

Michaels returned to the meeting at 6:59 p.m.

Anderson heard Sapp's concerns about the lack of regulation, but felt knowing the effects of gambling expansion on communities was sufficient to ban video gambling. She said the only people who will profit are the gambling industry and hesitation could lead to the County Board losing its opportunity to have any say in the matter. She thought waiting until August would be too late.

Gladney wondered why the issue needed to be a ballot question when the Board members were elected by the public to make decisions. He was against having video gambling as a ballot question or deferring it.

Kurtz exited the meeting at 7:03 p.m.

The Board discussed deferment and video gambling. Richards pointed out video gaming machines already exist in Champaign County and the ballot question in the resolution was too vague. Beckett said he would like to see the Dundee County advisory referendum for information. The County Board cannot bind the Cities of Champaign and Urbana on this issue and he was concerned about a ban's impacts on those relationships. Richards noted the ballot question should reflect that only the unincorporated areas of Champaign County would be impacted by a County Board ban of video gaming. Busey stated the Board can only place county-wide advisory questions on the ballot.

Motion to defer failed with a vote of 10 to 11. Beckett, Bensyl, Doenitz, Jones, Knott, Moser, Nudo, Richards, Sapp, and Wysocki voted in favor of the motion. Anderson, Betz, Carter, Cowart, Gladney, James, Michaels, O'Connor, Rosales, Smucker, and Weibel voted against the motion.

MOTION by Smucker for a substitute motion to have a resolution banning video gambling drawn up for the June County Board meeting; seconded by O'Connor.

Weibel exited the meeting at 7:15 p.m.

The Board continued to discuss video gaming.

Weibel returned to the meeting at 7:18 p.m. Knott exited the meeting at 7:20 p.m.

Moser asked how many businesses in the unincorporated area have these games. Busey answered that 8 businesses were identified as being affected by a ban. Betz asked the members to speak only to the motion on the floor. Smucker said he only made the substitute motion to allow members the opportunity to voice their opinions.

Smucker and O'Connor withdrew the substitute motion.

Motion to approve the Resolution in Support of Placing the Advisory Question of Banning Video Gaming in Champaign County on the November 2010 Election Ballot failed with a vote of 5 to 16. Anderson, Betz, Cowart, Knott, and Rosales voted in favor of the motion. Beckett, Bensyl, Carter, Doenitz, Gladney, James, Jones, Michaels, Moser, Nudo, O'Connor, Richards, Sapp, Smucker, Weibel, and Wysocki voted against the motion.

Resolution Requesting Governor's Veto of SB3012

MOTION by James to approve the Resolution Requesting Governor's Veto of SB3012; seconded by Bensyl.

Anderson exited the meeting at 7:25 p.m.

James would rather see citizens who pay property taxes accommodated with voting places rather than students if polling places have to be consolidated. He pointed out citizens that live in rural areas travel miles to the polling places and did not view the students as presently being inconvenienced. Weibel said voting access on the University of Illinois campus would benefit the students and the nonstudents. He stated the highest concentration of people in Champaign County Monday through Friday is found on the university campus, so it was logical to have early voting at that location. Richards said the County Board should make it as easy as possible for people to vote, regardless of the cost, to increase voter participation. He wanted to see more early voting options across Champaign County, not just on the university campus. Knott requested a roll call vote. Beckett appreciated materials sent by the County Clerk today. While he agreed with the principle of encouraging voting, this Senate Bill is an unfunded mandate from state government. He found it tremendous that the County Clerk's Office gets absentee ballots to people in assisted living facilities to encourage voting.

O'Connor exited the meeting at 7:34 p.m. Anderson and Kurtz returned to the meeting at 7:35 p.m.

James suggested the Champaign-Urbana residents have a central polling place because he would like to see more polling places in rural areas. He does not ask for more polling places because people should take responsibility to vote without being babied. This is a lot of money to spend on people who may or may not vote.

Moser exited the meeting at 7:36 p.m.

Jones expressed that campus workers are not without access to polling places because they have polling places in their neighborhoods. It will only make things easier for the people on campus, which is not representative of the entire county. This is an additional unfunded mandate when the State of Illinois is not paying what the County is owed. He did not see how closing 12 polling places throughout the County to accommodate the campus makes it easier to vote. Weibel stated this bill concerns early voting, which can be done at the Brookens Administrative Center, but not at a typical polling place.

Nudo failed to see why extra accommodations are being made for an active, mobile group like university students. The accommodations for nursing homes make sense because they are not mobile. He had plenty of time to vote or visit Brookens to vote early when he was a full-time student. He failed to see why the costs are not being considered.

Moser and O'Connor returned to the meeting at 7:40 p.m.

Beckett asked if the County Clerk could speak to this issue and Betz agreed. Shelden appreciated this chance to address the Board. He described the efforts his staff makes to work with the university, including 4 polling places already on university property. Champaign County is the only county in America with voter registration kiosks at the Round Barn Center IGA and 2 on the University of Illinois campus. His office works with the Chancellor's Office every election to send an email notifying students where and how to vote and in various other ways to help students be ready to vote. The university does not provide free parking for the County Clerk's staff when they are working on campus and that will add to the costs of this proposal. Shelden said the bill will be an impediment for early voting around the county. The bill requires early voting be done 23 days on the university campus and includes working on the weekends. This is not a plan based on the community's needs or financial resources. There will be an ongoing \$10,000 cost for every election, along with buying a printer, computer, and design program for the polling place. Shelden said all the offered options are bad and Governor Quinn should veto it. The County Board has not voted the County Clerk's Office more money in last 4 years to expand early voting. He offered to show any Board members how his office works and was open to the options they might suggest.

Shelden provided a historical perspective on early voting following Carter's question about when it began. He confirmed no one will be prevented from voting early if the bill is vetoed.

Rosales exited the meeting at 7:50 p.m. Moser exited the meeting at 7:51 p.m. and returned at 7:53 p.m. Rosales returned to the meeting at 7:54 p.m.

MOTION by Smucker to call the question; seconded by Weibel. **Motion carried with unanimous consent.**

Motion failed with a roll call vote of 10 to 12. Bensyl, Doenitz, James, Jones, Knott, Michaels, Moser, Nudo, O'Connor, and Sapp voted in favor of the motion. Anderson, Beckett, Betz, Carter, Cowart, Gladney, Kurtz Richards, Rosales, Smucker, Weibel, and Wysocki voted against the motion.

Request for High-Speed Rail Line Letter of Support

MOTION by Beckett to approve providing a letter of support from the County Board Chair for a high-speed rail line grant; seconded by Richards. **Motion carried following a show of hands after a voice vote was inconclusive.**

Chair's Report

There was no Chair's report.

Designation of Items to be Placed on County Board Consent Agenda

Agenda items 9.A.1-6, 9.B.2-4, and 9.C.2 were designated for the consent agenda.

Gladney and Sapp exited the meeting at 7:56 p.m.

FINANCE

Budget Amendments & Transfers

Budget Amendment #10-00054

MOTION by Kurtz to recommend to the County Board approval of Budget Amendment #10-00054 from Fund 075 Regional Planning Commission – Department 648 Workforce Investment Community Gardens for increased appropriations of \$4,500 for the Regular Full-Time Employees line, \$63,000 for the Temporary Salaries and Wages, \$1,000 for the Stationary and Printing line, \$1,000 for the Office Supplies line, \$200 for the Copier Supplies line, \$1,500 for the Gasoline and Oil line, \$1,500 for the Tools line, \$2,800 for the Equipment Less Than \$1,000 line, \$2,000 for the Professional Services line, \$1,000 for the Job-Related Travel Expense line, \$2,000 for the Legal Notices, Advertising line, \$500 for the Photocopy Services line, and \$9,000 for the Contributions and Grants line with increased revenue of \$90,000 from the Department of Labor-WIA Youth Activity-ARRA line; seconded by Wysocki.

Richards asked who would administer the Community Gardens Program. Moore explained the program is administered by RPC's Social Services Division. The funding source is the Community Services Block Grants. RPC has hired 20 youths, plus a Coordinator.

Motion carried with unanimous support.

Budget Amendment #10-00057

MOTION by James to recommend to the County Board approval of Budget Amendment #10-00057 from Fund 083 County Highway – Department 060 Highway for increased appropriations of \$226,846 for the Road/Bridge Maintenance line with increased revenue of \$226,846 from the State Reimbursement line; seconded by Beckett. **Motion carried with unanimous support.**

Budget Amendment #10-00053

MOTION by Beckett to recommend to the County Board approval of Budget Amendment #10-00053 from Fund 080 670 County Clerk Automation Fund – Department 022 County Clerk for increased appropriations of \$7,000 for the Joint Department Regular Employee line and \$10,000 for the Temporary Salaries and Wages line with increased revenue of \$11,250 from the From Election Grant Fund 628 line; seconded by Moser. **Motion carried with unanimous support.**

Budget Amendment #10-00055

MOTION by Kurtz to recommend to the County Board approval of Budget Amendment #10-00055 from Fund 080 General Corporate – Department 141 State's Attorney Support

Enforcement for increased appropriations of \$5,060 for the Regular Full-Time Employees line with increased revenue of \$3,340 from the HHS-Child Support Enforcement TTL IV-D line and \$1,720 for the HHS-Incentive Payment TTL IV-D line; seconded by James. **Motion carried with unanimous support.**

Weibel exited the meeting at 7:58 p.m.

Budget Transfer #10-00002

MOTION by Beckett to recommend to the County Board approval of Budget Transfer #10-00002 from Fund 083 County Highway – Department 060 Highway for a transfer of \$21,716 from the Regular Full-Time Employees line to the To Self-Funded Insurance Fund 476 line; seconded by Wysocki. **Motion carried with unanimous support.**

Sheriff

Approval of School Resource Officer Intergovernmental Agreement with Tolono Community School District #7

MOTION by Cowart to approve the School Resource Officer Intergovernmental Agreement with Tolono Community School District #7; seconded by Wysocki.

Weibel returned to the meeting at 8:00 p.m.

Kurtz spoke favorably of the School Resource Officer program and the security it provides for youth trying to learn. Richards asked if the agreements were fully funded and Rosales confirmed they were. Michaels asked why the County and not the local police departments are supplying an officer to the schools. Busey stated the Sheriff provides law enforcement to these communities.

Sapp returned to the meeting at 8:01 p.m.

Motion carried with unanimous support.

Approval of School Resource Officer Intergovernmental Agreement with St. Joseph – Ogden High School District #305

MOTION by Beckett to approve the School Resource Officer Intergovernmental Agreement with St. Joseph – Ogden High School District #305; seconded by Bensyl. **Motion carried with unanimous support.**

Regional Planning Commission

Requested Language Change to FY2011 Annual Budget & Appropriation Ordinance

MOTION by Richards to approve the language changes to the FY2011 Annual Budget & Appropriation Ordinance requested by RPC; seconded by Wysocki.

Gladney returned to the meeting at 8:02 p.m.

Motion carried with unanimous support.

State's Attorney

FY2011 State's Attorney/DCFS Contract for Funding of Abuse/Neglect Attorney

The intergovernmental agreement was distributed to Board members.

MOTION by James to approve the FY2011 State's Attorney/DCFS intergovernmental agreement for funding of abuse/neglect attorney; seconded by Moser. **Motion carried with unanimous support.**

County Administrator

General Corporate Fund FY2010 Revenue/Expenditure Projection Report

Busey explained the General Corporate Fund (GCF) projection report has improved slightly since last month, primarily in state reimbursement. She previously projected close to a \$500,000 shortfall. Having heard from the Comptroller's Office, she is expecting a reimbursement check of about \$400,000 this week. The Probation/Court Services Director has been in contact with the Administrative Offices of the Illinois Courts and been told this year's shortfall in that area will be \$207,000. The sales taxes are improving somewhat. March sales taxes were received in June and the quarter cent sales tax revenue was up 7.75%. Busey is still seeing a significant lack of revenue in the General Government line, which is where the fees and fines revenue is collected. She projects a \$525,000 shortfall in General Government. Overall, revenue is projected to come in at 96% or \$1.3 million less than the original budget. On the expenditure side, projections are shaping up to underspend the remaining budget by \$172,000 after taking into consideration the \$1 million in budget cuts approved by the County Board last month. Busey hopes this pattern will continue.

General Corporate Fund Budget Change Report

The budget change report was provided and included the budget cuts approved last month.

Harris & Harris Monthly Collections Report

MOTION by Wysocki to receive and place on file the General Corporate Fund FY2010 Revenue/Expenditure Projection Report, General Corporate Fund Budget Change Report, the Harris & Harris monthly collections report; seconded by Beckett. **Motion carried with unanimous support.**

Extension for Circuit Clerk's FY2009 Separate Annual Audit

MOTION by Beckett to approve the extension for the Circuit Clerk's FY2009 separate annual audit; seconded by Moser. **Motion carried with unanimous support.**

General Corporate Fund 5-Year Forecast

Busey provided a 5-year forecast of the GCF in advance of the meeting with the agenda packet. The assumptions used in the projections were listed on the last page. The FY2012 revenue is projected at \$30.4 million, while the original FY2010 budget was \$31.6 million. The County will have to account for the continuing decline in revenue. The FY2011 expenditure proposal assumes significant cuts to personnel to accommodate an overall 4% budget reduction. Busey anticipates fringe benefit costs will increase with other expenses remaining flat. Gas and electric services will be able to budget a decrease based on current experience with the co-ops. The FY2011 budget expects to spend less in commodities and services than in FY2009 and FY2008, so these are very conservative numbers. Busey does not believe they have the ability to cut anymore in those line items. The budget does reinstitute \$100,000 for Sheriff's vehicle purchases and \$283,232 in transfers to fully fund the Capital Replacement Fund. Busey presented information on funding a capital improvement facilities plan, which is not funded in any of the budgets. The County should be reserving about \$500,000 for roofs, HVAC systems, and structural issues. No contingency line is included in the budget projections.

FY2011 Budget Process Resolution

Busey provided the budget process resolution with a statement added to instruct GCF departments to incorporate a 4% reduction in their operating expenditures over the original FY2010 budget. The expenditure reduction is to be substantially taken from the personnel expenditure line items. Busey was asking the County Board to provide this direction to the GCF departments because she believes at this point the only true cost reduction the County will be able to maintain is from the personnel lines given how much has already been cut from the commodities, services, and capital lines.

MOTION by Beckett to approve the revised FY2011 Budget Process Resolution; seconded by James.

Jones asked if the County Board approved last year's directions to reduce spending. Busey confirmed the Board did give the GCF departments instructions to prepare their FY2010 budget with a 6% reduction.

James said the capital improvement plan should include the parking lots. Busey said that would be a part of the capital infrastructure planning.

Smucker inquired if Busey saw a way to avoid the pitfalls recently experienced when directing departments to make reductions by taking a different approach. Busey recommended changing the second item on the budget process schedule so individual department budget preparation meetings will be held with Busey when the budget is being prepared, not after. She is hoping departments will make cooperative efforts to address sharing employees. Knott asked what would happen if a department head claims the 4% cut cannot be made. Busey responded that part of the presentation to the County Board will include options if the cuts are not reached by departments. Knott expressed that the Board may have to make decisions about priorities and discretionary spending.

Motion carried with unanimous support.

Closed Session Pursuant to 5 ILCS 120/2(c)1 to Consider the Appointment, Employment, Compensation, Discipline, Performance, or Dismissal of Specific Employees of Champaign County

No closed session was held.

FY2011 Budget Preparation Calendar

Busey stated the purpose of the calendar was to hold legislative budget hearings before Committee of the Whole meetings in September to make it easier for all Board members to attend. The Committee of the Whole would meet at 7:00 p.m. with the budget hearings starting at 5:30 p.m.

MOTION by Beckett to approve the FY2011 Budget Preparation Calendar; seconded by Smucker.

Wysocki asked if the proposed budget will be out for review in September. Busey said the budget has been placed on file in October for the last two years.

Motion carried with unanimous support.

Recommendation for FY2011 Budgets for Discretionary Funding Programs

Busey asked the Board to provide direction to direct the agencies who receive discretionary funding to make a 4% reduction in their FY2011 budget request. All the agencies took a 6% reduction in FY2010, with the exception of the RPC Planning Contract. Therefore, Busey requested a 10% reduction be applied to the RPC Planning Contract.

MOTION by Betz to direct the County Administrator to prepare the FY2011 discretionary program funding as recommended; seconded by Weibel.

James asked if 4% reductions will be enough. Busey replied 4% matches the direction to the GCF departments.

Motion carried with unanimous support.

Recommendation for FY2010 IMRF Contribution & FY2011 IMRF Rate

Busey reminded the Board that the Illinois Municipal Retirement Fund took a substantial loss in 2008, which resulted in a substantial increase in the rates applied to employers in 2010. The County Board adopted the IMRF phase-in rate (23%) to better accommodate the expense. Busey is now recommending adoption of the actuarial required contribution (44.2%) so the County does not carry the outstanding liability or pay interest to IMRF. The IMRF Fund has a fund balance of about \$1.5 million. Busey and Welch believe the County could make a one-time lump sum payment for this year to match the actuarial rate. This would make a big difference in the rate in FY2012. The Board did not have to act on this request tonight, but would have to act on it by August.

Betz exited the meeting at 8:24 p.m.

MOTION by Beckett to approve a one-time lump payment to IMRF to meet the actuarial required contribution amount for 2010 and adoption of the actuarial required contribution rate for IMRF and SLEP for 2011; seconded by Smucker.

Busey explained why she recommended adopting the phase-in rate a year ago after considering the other financial pressures the County was facing. Michaels asked for the interest rate. Busey stated IMRF charges 7% interest.

Motion carried with unanimous support.

Distribution of Public Health Levy for FY2010

This item was provided for information only.

Betz returned to the meeting at 8:27 p.m.

Treasurer
Monthly Report

Welch informed the Board that real estate taxes are 51% collected. He made a distribution today of \$93 million to taxing districts. The distribution information is available on the Treasurer's website.

Wysocki exited the meeting at 8:28 p.m.

MOTION by Jones to receive and place on file the Treasurer's May 2010 report; seconded by James. **Motion carried with unanimous support.**

Auditor
Purchases Not Following Purchasing Policy

The purchases not following Purchasing Policy list was distributed for information. The only items were FY2009 expenditures paid in FY2010.

Monthly Report

MOTION by Beckett to receive and place on file the Auditor's May 2010 report; seconded by Smucker. **Motion carried with unanimous support.**

Other Business
Resolution Increasing Circuit Clerk Fees

MOTION by Beckett to approve the Resolution Increasing Circuit Clerk Fees for Champaign County, Illinois; seconded by Smucker. **Motion carried.**

Request Approval of Planning & Zoning Department Energy Efficiency & Conservation Block Grant

MOTION by Kurtz to approve the application for and, if awarded, acceptance of the Energy Efficiency & Conservation Block Grant for the Planning & Zoning Department; seconded by Weibel. **Motion carried with unanimous support.**

Wysocki returned to the meeting at 8:31 p.m. Jones exited the meeting at 8:31 p.m.

Kurtz related a discussion he was involved in at a recent Farm Bureau Environment Committee meeting regarding coal mining in Champaign County. The Sunshine Coal Company has leased 12,000-15,000 acres for underground mining in Champaign County. Kurtz thought the mine's mouth will be located in Vermilion County, which has no zoning, and Champaign County would receive zero revenues. Kurtz said the coal company will need a special use permit through the Zoning Board of Appeals. He asked John Hall and the State's Attorney to research whether the County Board has the authority to make recommendations or has any decision-making power over coal mining. He awaits the opinions from the State's Attorney and John Hall. James thought the federal government managed mines and underground minerals. Kurtz said the company still has to apply for a special use permit under the Champaign County Zoning Ordinance and only the ZBA can approve it, not the County Board.

Chair's Report

There was no Chair's report.

Designation of Items to be Placed on County Board Consent Agenda

Agenda items 10.A.1-5, 10.B.1-2, 10.D.1, 10.E.4, 6, 7, and 10.H.1-2 were designated for the consent agenda.

Closed Session Pursuant to 5 ILCS 120/2(c)2 to Consider Collective Negotiating Matters Between Champaign County and its Employees or their Representatives

MOTION by Smucker to enter into closed session pursuant to 5 ILCS 120/2(c)2 to consider collective negotiating matters between Champaign County and its employees or their representatives. He further moved the following individuals remain present: the County's legal counsel, County Administrator, elected officials, and the Recording Secretary. Motion seconded by Wysocki. **Motion carried with a roll call vote of 19 to 2.** Anderson, Beckett, Bensyl, Betz, Carter, Cowart, Doenitz, Gladney, Knott, Kurtz, Michaels, Moser, Nudo, Richards, Rosales, Sapp, Smucker, Weibel, and Wysocki voted in favor of the motion. James and O'Connor voted against the motion. The Committee of the Whole entered into closed session at 8:35 p.m. and resumed open session at 8:53 p.m.

Smucker exited the meeting at 8:54 p.m.

Closed Session Pursuant to 5 ILCS 120/2(c)1 to Consider the Appointment, Employment, Compensation, Discipline, Performance, or Dismissal of Specific Employees of Champaign County

MOTION by Weibel to enter into closed session pursuant to 5 ILCS 120/2(c)2 to consider the appointment, employment, compensation, discipline, performance, or dismissal of specific employees of Champaign County. He further moved the following individuals remain present: the Recording Secretary. Motion seconded by Wysocki. **Motion carried with a roll call vote of 18 to 2.** Anderson, Beckett, Bensyl, Betz, Carter, Cowart, Doenitz, Gladney, Knott, Kurtz, Michaels, Nudo, O'Connor, Richards, Rosales, Sapp, Weibel, and Wysocki voted in favor of the motion. James and Moser voted against the motion. The Committee of the Whole entered into closed session at 8:55 p.m. and resumed open session at 9:16 p.m.

APPROVAL OF CLOSED SESSION MINUTES

MOTION by Beckett to approve the Committee of the Whole closed session minutes of May 11, 2010; seconded by Gladney. **Motion carried with unanimous support.**

ADJOURNMENT

Betz adjourned the meeting at 9:17 p.m.

Respectfully submitted,

Kat Bork
Administrative Assistant

Secy's note: The minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.

CHAMPAIGN COUNTY BOARD
CLOSED SESSION MINUTES

**COMMITTEE OF THE WHOLE – Finance/Policy, Personnel, & Appointments/
Justice & Social Services**

Tuesday, June 15, 2010

Lyle Shields Meeting Room, Brookens Administrative Center

1776 E. Washington St., Urbana, Illinois

MEMBERS PRESENT: Jan Anderson, Steve Beckett, Ron Bensyl, Thomas Betz, Lloyd Carter, Lorraine Cowart, Chris Doenitz, Matthew Gladney, Stan James, Greg Knott, Alan Kurtz, Diane Michaels, Steve Moser, Alan Nudo, Steve O'Connor, Michael Richards, Giraldo Rosales, Larry Sapp, C. Pius Weibel, Barbara Wysocki

MEMBERS ABSENT: Carol Ammons, John Jay, Brad Jones, Ralph Langenheim, Brendan McGinty, Jonathan Schroeder, Samuel Smucker

OTHERS PRESENT: Kat Bork (Administrative Assistant)

Closed Session Pursuant to 5 ILCS 120/2(c)1 to Consider the Appointment, Employment, Compensation, Discipline, Performance, or Dismissal of Specific Employees of Champaign County

MOTION by Weibel to enter into closed session pursuant to 5 ILCS 120/2(c)2 to consider the appointment, employment, compensation, discipline, performance, or dismissal of specific employees of Champaign County. He further moved the following individuals remain present: the Recording Secretary. The motion was seconded by Wysocki. **Motion carried with a roll call vote of 18 to 2.** Anderson, Beckett, Bensyl, Betz, Carter, Cowart, Doenitz, Gladney, Knott, Kurtz, Michaels, Nudo, O'Connor, Richards, Rosales, Sapp, Weibel, and Wysocki voted in favor of the motion. James and Moser voted against the motion. The Committee of the Whole entered into closed session at 8:55 p.m.

Weibel announced the purpose of the closed session was to discuss the County Administrator's salary and distributed compensation comparables from other counties and pages from the County Administrator's employment agreement. Deb Busey is currently being paid \$125,000/year. Weibel was looking for the Board's authority for a salary range to negotiate an employment agreement with Busey for the next 3 years. Moser and Weibel represented the County in the last negotiation with Busey and Weibel announced he and Moser would also negotiate the next agreement. Weibel provided County Administrator salary comparables from Peoria County, McLean County, and Sangamon County, but did not have comparable job duties.

Rosales asked about the sizes of the counties used for comparison. Weibel said the other counties are of similar size or larger than Champaign County. Kurtz did not think the County Board could legitimately raise the Administrator's salary after approving 0% increases for 2 years for some elected officials and freezing the employees' wages. He suggested offering Busey a 2-year salary freeze with a 2% increase for the third year. Michaels agreed with Kurtz that everyone's

salary needs to stay same. She asked if the deferred compensation given to Administrators in other counties was in addition to the employer's IMRF contributions. Weibel thought the other counties also have IMRF and the deferred compensation was extra compensation. Richards noted Peoria County is running a budget surplus and that might be a reason why that county can be more generous. Weibel stated Champaign County used to have 2 Co-Administrators and now has a single County Administrator. Michaels pointed out that Busey received a \$22,000 salary increase when she took the job of County Administrator to compensate her for the additional responsibilities. Beckett suggested finding some way to offer a zero percent salary increase now with a salary reopener in June 2011, similar to the approach taken for the union contracts. This would enable the County Board to see where the budget is before considering a salary increase for 2012 and 2013. Richards and Sapp concurred with Beckett. Weibel thought it could be done if Busey was agreeable.

Wysocki reminded the Board that 2013 is not that far off and, while being conscious of the current economic climate, they will be in search mode for a new Administrator. They may have to update the salary to be competitive. Moser stated Busey has accrued 35 years at the County with pension benefits and did not see what she had to gain by staying 3 more years. Weibel thought the IMRF pension is calculated based on an average of the individual's salary in the last several years of employment. Busey would benefit from a higher pension by working several years at her current salary.

Knott supported Beckett's proposal to give the negotiating team the flexibility to offer Busey \$10,000-1\$5,000 per year in deferred compensation. Beckett stated his proposal was to offer 0% on the base salary thru June 2011 with a salary reopener. This would mean the County could potentially give Busey a bonus for FY2011 and negotiate a higher salary for FY2012 and FY2013, depending on the financial picture. He supported giving the team the authority to negotiate deferred compensation, starting this coming year, not greater than \$15,000 per year.

James did not think offering Busey a salary reopener was fair when some elected officials would not receive salary increases for 2 years. He spoke about working for the love of the job or the love of the people served.

Gladney warned the Board to be wary because discussions about employees as a group are shorter than when the Board discusses an employee on a personal level. He expressed that there are many worthy employees at the County. Beckett noted Busey is the only employee with whom the County Board has an individual contract.

Knott wanted to give the negotiating team some flexibility. Moser described the 3 negotiations with County Administrators that he has observed. He has never seen anyone without any deputies do the work Busey does and put in the hours Busey does. He commended her work with the budget and did not want to participate in a search for another Administrator. Beckett and Nudo explained the concept of deferred compensation for the benefit of other members. Weibel and Moser agreed to move ahead with this authority in negotiations with Busey.

A straw poll showed support for a \$125,000 base salary in FY2011, with a review in June 2011 to determine if Busey is entitled to any further actual compensation for FY2011 (paid as a

bonus), and up to \$15,000 in deferred compensation for one year as negotiated. Busey's salary for FY2012 and FY2013 would also be a subject for the June 2011 review.

The Committee of the Whole resumed open session at 9:16 p.m.

Respectfully Submitted,

Kat Bork

Administrative Assistant