

# CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE MINUTES

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**Highway & Transportation/County Facilities/Environment & Land Use  
Tuesday, May 3, 2011  
Lyle Shields Meeting Room, Brookens Administrative Center  
1776 E. Washington St., Urbana, Illinois**

**MEMBERS PRESENT:** Christopher Alix, Carol Ammons, Jan Anderson, Ron Bensyl, Astrid Berkson, Thomas Betz, Lloyd Carter, Lorraine Cowart, Aaron Esry, Stephanie Holderfield, Stan James, John Jay, Brad Jones, Alan Kurtz, Ralph Langenheim, Brendan McGinty, Diane Michaels, Steve Moser, Alan Nudo, Steve O'Connor, Patti Petrie, James Quisenberry, Michael Richards, Giraldo Rosales, Larry Sapp, Jonathan Schroeder, C. Pius Weibel

**MEMBERS ABSENT:** None

**OTHERS PRESENT:** Jeff Blue (County Engineer), Kat Bork (Administrative Assistant), Deb Busey (County Administrator), Sasha Green (County Clerk's Office), John Hall (Planning & Zoning Director), Gordy Hulten (County Clerk), Andrew Levy (RPC Planner/Sustainability Coordinator), Duane Northrup (Coroner), Alan Reinhart (Facilities Director)

## **CALL TO ORDER**

Weibel called the meeting to order at 6:08 p.m.

## **ROLL CALL**

Bork called the roll. Alix, Ammons, Anderson, Bensyl, Berkson, Betz, Carter, Cowart, Esry, Holderfield, James, Jay, Jones, Kurtz, Langenheim, McGinty, Michaels, Moser, Nudo, O'Connor, Petrie, Quisenberry, Richards, Rosales, Sapp, Schroeder, and Weibel were present at the time of roll call, establishing the presence of a quorum.

## **APPROVAL OF MINUTES**

**MOTION** by Rosales to approve the Committee of the Whole minutes of April 7, 2011; seconded by Anderson. **Motion carried with unanimous support.**

## **APPROVAL OF AGENDA/ADDENDA**

**MOTION** by Carter to approve the agenda; seconded by Cowart. **Motion carried with unanimous support.**

## **DESIGNATION OF PARLIAMENTARIAN**

Betz agreed to be Parliamentarian at Weibel's request.

## **PUBLIC PARTICIPATION**

William Cope spoke about the meetings a group of landowners who oppose the Olympian/Lincoln Avenue Project had with the Illinois Commerce Commission. Concerning the Olympian Drive railroad bridge, he claimed the plan submitted to the ICC was not the current plan. Cope described his concerns about the project and stated his group would file a counter-petition with the ICC against the bridge when the County petitions for the bridge to be funded.

Dorothy Newman voiced her objections to the map submitted to the County Board by the Redistricting Commission because it does not fit the five criteria set forth in the initial resolution establishing the Redistricting Commission.

## **COMMUNICATIONS**

Weibel announced that the parking lot lights are not working after being blown out in a storm one week ago. Ameren has been contacted about fixing the problem.

## **ENVIRONMENT & LAND USE** **Recreation & Entertainment License**

**MOTION** by Jay to approve the Recreation & Entertainment License for Eastern Illinois A.B.A.T.E. Inc. for live bands, music, motorcycle rodeo at Rolling Hills Campground, 3151-A CR2800E, Penfield, IL for June 3, 4, and 5, 2011; seconded by Anderson. **Motion carried with unanimous support.**

## **Monthly Report**

The monthly report was distributed to the Board.

## **Other Business**

There was no other business.

## **Chair's Report**

There was no Chair's Report.

## **Designation of Items to be Placed on County Board Consent Agenda**

No items were designated for the consent agenda.

## **HIGHWAY & TRANSPORTATION**

**Monthly Reports**

**County & Township Motor Fuel Tax Claims – April 2011**

**MOTION** by Jay to receive and place on file the County & Township Motor Fuel Tax Claims for April 2011; seconded by Betz. **Motion carried with unanimous support.**

**County Engineer**

**Resolution Authorizing County Board Chair to sign an Intergovernmental Agreement with the City of Urbana for the Improvement of Lincoln Avenue**

**MOTION** by Betz to approve the Resolution Authorizing County Board Chair to sign an Intergovernmental Agreement with the City of Urbana for the Improvement of Lincoln Avenue; seconded by Kurtz.

Weibel asked about the resolution number in the second line on Page 2. Blue confirmed that resolution number should reflect the resolution approving the project with Lincoln Avenue for the purple route, Resolution No. 7680.

**MOTION** by Weibel to amend the agreement to reflect the correct resolution number; seconded by Alix.

The Board discussed the amendment.

**Motion carried to amend the agreement.**

Petrie asked why the third paragraph on the first page of the agreement was necessary. Blue explained the lawyers inserted that clause into the agreement to refer to the section of the statutes that grant the County the authority to enter into such an agreement. Petrie argued that the statute referred to jurisdiction and maintenance of streets, but maintenance was not a part of this project. Blue explained maintenance would be done after the project is complete and there are jurisdictional issues about Lincoln Avenue. Petrie wanted to be sure that Paragraph 7 Section C was transferring the jurisdiction for police and fire departments over to the City of Urbana during the road construction. Blue explained her interpretation was incorrect and there would be no jurisdictional transfer of the police and fire services during construction. Such jurisdictional changes would occur when and if the road is annexed into the City of Urbana, not before.

Kurtz asked if the comments made during public participation by William Cope were correct. Schroeder called for a point of order because the Board was considering an agreement about Lincoln Avenue, not Olympian Drive. Blue confirmed he had many conversations with Mike Stead, who Cope was talking about in his comments. This project is in the Illinois Commerce Commission's 2013 plan. Blue has a letter on his desk directly from the ICC showing its plan and it clearly includes the bridge in its plan.

Nudo stated language had been inserted into the agreement about acquiring land by 2013 to give all parties the opportunity to negotiate in good faith so the situation does not reach the imminent domain and quick take options.

Moser requested a roll call vote.

Cowart called on Kurtz, who asked for a moment to confer with a member of the audience. Quisenberry called for a point of order because the question was believed to be from the audience member, not Kurtz, and should not be allowed. Betz, as the parliamentarian, said it was out of order because someone already asked for the roll call. Once someone asks for the roll call there can be no further discussion.

**Motion carried with a vote of 18 to 9.** Alix, Ammons, Anderson, Berkson, Betz, Carter, Cowart, Holderfield, Jones, Langenheim, McGinty, Nudo, O'Connor, Quisenberry, Richards, Rosales, Schroeder, and Weibel out in favor of the motion. Bensyl, Esry, James, Jay, Kurtz, Michaels, Moser, Petrie, and Sapp voted against the motion.

Weibel exited the meeting at 6:29 p.m.

Resolution Awarding of Bid for the 2011 Bituminous Materials for Various Townships in Champaign County

**MOTION** by Jay to approve the Resolution Awarding of Bid for the 2011 Bituminous Materials for Various Townships in Champaign County; seconded by Moser. **Motion carried with unanimous support.**

Other Business

There was no other business.

Chair's Report

There was no Chair's Report.

Designation of Items to be Placed on County Board Consent Agenda

Agenda item 9.B.2 was designated for the consent agenda.

COUNTY FACILITIES

202 Art Bartell Construction Project  
Project Update

Reinhart announced that the office areas and the County Clerk's area will undergo final inspection this week. There is minor electrical and trim work to be finished in maintenance bay.

All of the exterior concrete has been poured and all of the earthwork will be completed within the next week.

Weibel returned to the meeting at 6:34 p.m.

#### Monthly Project Budget Report

**MOTION** by James to receive and place on file the monthly project budget report; seconded by Ammons. **Motion carried with unanimous support.**

#### Presentation of Alternate Solutions for East Campus Storm Water Management Project

Chris Billings from Berns, Clancy & Associates presented the firm's work on the storm water management and drainage issues for the County's East Campus. The firm has been working on these issues for about 15 years through various projects.

Moser exited at 6:36 p.m.

The current project is required due to the new building and for the storm water planning accepted by the City of Urbana dealing with the northern watershed on the campus. The plan developed some years back for a straight conveyance system and a storm water detention basin. Most of the detention basin has already been constructed as a part of the Highway/Fleet Maintenance Building. The County can continue in this fashion or take another approach to use more of the best management practices and green strategies that are more available now than they were 10 years ago. The County should attempt to evaluate which process or hybrid will be more cost effective or have other benefits. Billings offered to answer any questions.

James asked if a plan would increase the tile size or create some elevation to channel the water. Billings explained there are three outlet points for the northern watershed: two storm sewers that go across Main Street and cross under the railroad tracks and a third connection that would route water thru the detention basins north of the Highway/Fleet Maintenance Building. The third connection has an outlet over to the storm sewer system along Lierman Avenue. The original goal of the project was to construct some storm water detention and interconnect the three outlets. The City of Urbana has approved this concept. The other alternative is a way of reducing the peak volume and flow rates so the installed infrastructure could be smaller and maybe still serve the same amount of storm water. There are a variety of techniques that can be used to reduce the water that would have to be managed.

Moser returned at 6:40 p.m.

Moser asked if all the water goes to the Saline and where the outlet is. Billings confirmed all the water goes to the Saline and there was a drainage connection in the older part of the landfill across the railroad tracks. Once the water reaches Main Street, the route of the conveyance will not be changed. Moser inquired if any of the water will travel east along 150 or thru the Walmart property. Billings stated that is a completely different watershed.

Sapp said the Board was looking at two options to determine the best construction cost for the project.

Weibel exited at 6:45 p.m.

Petrie said some of the storm water management issues could have been greatly minimized if the newly constructed 202 Art Bartell Project had been built with different aspects, such as permeable concrete.

#### Contract with Berns, Clancy & Associates for Engineering Services for Storm Water Management

**MOTION** by Sapp to approve the award of contract to Berns, Clancy & Associates for engineering services for preparation and preliminary design and cost estimate for green solution, and ongoing engineering services for the solution identified by the County Board for the County's East Campus storm water management project, as documented in the proposal from Berns, Clancy & Associates; seconded by James. **Motion carried with unanimous support.**

O'Connor exited at 6:48 p.m. Weibel and O'Connor returned at 6:49 p.m.

#### Update – Champaign County Autopsy Space Requirements

Reinhart provided a letter from MSA Professional Services, the architects of record for the 202 Art Bartell Project, in the agenda packet. He approached the architects after the last meeting to make sure everything needed to perform autopsies in the facility was known. This letter is the reply. Not stated in the letter is Reinhart's opinion that the County does not need to apply for any different building usage or zoning permit. Reinhart and Northrup crafted a letter to confirm the architect's requirements of 1, 2, 4, & 5 will be met as required. The recommendations in Item 2 are desirable, but not required to perform autopsies in this building.

Weibel asked if the additional \$15,000-\$20,000 estimated cost was for all five items or just for Item 2. Reinhart said the cost was basically for Item 2.

Petrie asked if Northrup would try to request the recommendations in Item 2 a few years down the line if they are not followed at this time. Northrup said no, because the current morgue plan is almost identical to McLean County's facility and will suffice. Petrie asked if Northrup could cover the costs of this work from his budget and Northrup verified that he could cover the autopsy sink cost. Petrie asked if James's previous question about a 10% markup on the right size fan had been settled. Busey said the change order on the exhaust fan was approved at the last meeting.

Alix inquired about the status of the changes approved at the last meeting. Northrup answered that the sink has been ordered. Reinhart said the other exhaust fan has already been installed. Alix questioned if the sink would require any significant plumbing changes. Reinhart replied there would be no significant changes.

## **Facilities Director**

### **Physical Plant Monthly Reports**

**MOTION** by Ammons to receive and place on file the Physical Plant Monthly Reports; seconded by Rosales. **Motion carried with unanimously support.**

Jones exited at 6:56 p.m.

### **Brookens Energy Lighting Retrofit Project Update**

Reinhart said they are a week away from the completion of the EEP Grant and final documents will be submitted to the state next week. They continue to work on the EECBG Grant, which is administered thru the Regional Planning Commission. Virtually all T12 light bulbs in Brookens will be replaced with T8 light bulbs. Occupancy sensors are being installed wherever possible. Reinhart has ordered new high efficiency lighting for the gym. This will be a major cost savings with the utility bills.

Jones returned to the meeting at 6:58 p.m.

Alix asked if disposing of the old fluorescents involved a significant cost. Reinhart said there is an expense in complying with state rules for disposal. They have been trying to find the most economical way to dispose of the lighting. The old lights can be reused in other facilities to get as much use as possible before disposal.

### **Courthouse Final Update**

An update on the damaged clock tower spire from the Courthouse was provided in the agenda packet. Reinhart received an email this morning from Coppercraft, the manufacturer of the spire, to move forward with getting the spire looked at and either repaired or replaced.

Quisenberry asked if the spire will withstand a few lightening strikes once it is replaced. Reinhart said the damage was not caused by a lightning strike. It is believed the spire was broken by high winds. They will speak with the architects on record to ensure they consult with the manufacturers so the spire is repaired or replaced correctly. Betz asked if there would be a new or extended warranty after the repair or replacement is complete. Reinhart said they would certainly ask for it.

## **Other Business**

There was no other business.

## **Chair's Report**

There was no Chair's Report.

### **Designation of Items to be Placed on County Board Consent Agenda**

No items were designated for the consent agenda.

Sapp exited at 7:00 p.m.

### **COMMITTEE OF THE WHOLE - OTHER BUSINESS** **Decision & Direction Regarding Redistricting Commission Map**

Weibel wanted the Board to vote on Map 1E as presented and, if it fails, to make a motion to give some direction to the Redistricting Commission on how to improve the map.

**MOTION** by James to accept Map 1E; seconded by Holderfield.

Betz requested a roll call vote when the Board reaches the point of voting. The Board members discussed their views on the proposed map.

Sapp returned to the meeting at 7:10 p.m. Discussion continued over the map presented.

**Motion failed with a vote of 12 to 15.** Bensyl, Esry, Holderfield, James, Jay, Jones, Michaels, Moser, Nudo, O'Connor, Sapp, and Schroeder voted in favor of the motion. Alix, Ammons, Anderson, Berkson, Betz, Carter, Cowart, Kurtz, Langenheim, McGinty, Petrie, Quisenberry, Richards, Rosales, and Weibel voted against the motion.

**MOTION** by Quisenberry to give the following guidance to the Redistricting Commission for another map:

1. A minimum population variance and the creation of minority majority and minority influenced districts should be the highest priority,
2. Compact and contiguous growth should be the next priority and preservation of municipal boundaries should be relaxed to facilitate simpler district boundaries and allow populations on the fringe of municipalities to be combined with the municipality if they share a community of interest,
3. Precinct lines and splits should not be considered as the County Clerk will redraw the precincts after the map is passed,
4. Township and municipalities should not be split in more districts than their populations warrant and may not be split into more districts than their populations warrant plus one, (this means a city like Urbana could not be split into five districts because its population only warrants three district),
5. While respecting the boundaries of townships and municipalities, the commission is directed to not double count these boundaries in comparing maps, and
6. Because time is of the essence, the commission is requested to strive to provide a new recommendation by the completion of their May 16<sup>th</sup> meeting and at that time provide the County Board multiple maps for consideration in the recommendation.

The motion was seconded by Cowart.

Kurtz exited the meeting at 7:20 p.m.

Bensyl asked for a point of clarification on the number of district according to size. The population of Urbana is equal to 2.2 districts. Quisenberry said the intent is that a population like Urbana would be limited to no more than 4 districts because its population warrants that it be split into 3 because it cannot fit into 2 districts. The Board discussed various municipal population and the specific instructions Quisenberry listed.

Kurtz returned to the meeting at 7:25 p.m. and James exited the meeting at 7:25 p.m. The Board discussed how maps have been submitted to the commission from the public or other organizations.

O'Connor exited the meeting at 7:27 p.m. and returned at 7:28 p.m. James returned to the meeting at 7:28 p.m. Discussion continued over the motion to give specific direction to the Redistricting Commission.

**MOTION** by Alix to amend Quisenberry's motion to add "or excluded from" in the second guidance point after "the fringe of municipalities to be combined with." **Quisenberry and Cowart agreed to consider this a friendly amendment.**

The Board discussed the majority minority districts and the representation of specific populations within the county. Ammons called the question. Weibel called for a vote on calling the question because Schroeder had his hand raised to speak for a long time and would not be able to make his comments. Cowart called for a vote on calling the question, which failed.

**Motion carried with a vote of 20 to 7.** Alix, Ammons, Anderson, Berkson, Betz, Carter, Cowart, Jay, Kurtz, Langenheim, McGinty, Michaels, Moser, Nudo, Petrie, Quisenberry, Richards, Rosales, Schroeder and Weibel voted in favor of the motion. Bensyl, Esry, Holderfield, James, Jones, O'Connor, and Sapp and voted against the motion.

## **ADJOURN**

The meeting was adjourned at 7:59 p.m.

Respectfully submitted,

Kat Bork  
Administrative Assistant

*Secy's note: The minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.*