



## **SPECIAL MEETING OF THE CHAMPAIGN COUNTY BOARD AGENDA**

County of Champaign, Urbana, Illinois  
Friday, May 28, 2021 – 6:30 p.m.

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**Shields-Carter Meeting Room/Zoom  
Brookens Administrative Center  
1776 East Washington Street, Urbana, Illinois**

### **Agenda Item**

- I. Call to Order**
- II. \*Roll Call**
- III. Read Notice of Meeting**
- IV. Approval of Agenda/Addenda**
- V. Public Participation**
  - Being accepted remotely through zoom – for instructions go to:  
[http://www.co.champaign.il.us/CountyBoard/CB/2021/210528\\_Special\\_Meeting/210528\\_Zoom\\_Instructions.pdf](http://www.co.champaign.il.us/CountyBoard/CB/2021/210528_Special_Meeting/210528_Zoom_Instructions.pdf)
- VI. Old Business**
  - A. **\*\*Reconsideration of Ordinance No. 2021-7 establishing the Champaign County 2021 Reapportionment Plan Map**
- VII. Other Business**
- VIII. Adjourn**

\*Roll call

\*\*Roll call and 14 votes

Except as otherwise stated, approval requires the vote of a majority of those County Board members present.

*All meetings are at Brookens Administrative Center – 1776 E Washington Street in Urbana – unless otherwise noted. To enter Brookens after 4:30 p.m., enter at the north (rear) entrance located off Lierman Avenue. Champaign County will generally, upon request, provide appropriate aids and services leading to effective communication for qualified persons with disabilities. Please contact Administrative Services, 217-384-3776, as soon as possible but no later than 48 hours before the scheduled meeting.*



## **OFFICE OF THE CHAMPAIGN COUNTY EXECUTIVE**

1776 East Washington Street, Urbana, Illinois 61802-4581

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**Darlene A. Kloeppe, County Executive**

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### MEMORANDUM

TO: COUNTY BOARD MEMBERS

FROM: Darlene Kloeppe, County Executive

DATE: May 21, 2021

RE: COUNTY EXECUTIVE VETO OF ORDINANCE 2021-7

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The County Executive form of government provides for checks and balances in the IL Counties Code for decisions regarding county business through the use of Executive veto and County Board override authority. Pursuant to 55 ILCS 5/2-5010, I have decided to veto the County Board's decision to approve Ordinance No. 2021-7 Establishing the Champaign County 2021 Apportionment Map Plan.

In reviewing my criteria for concurrence or veto of a County Board decision, my veto is based on the following reasons:

- 1) Public input was solicited and incorporated by the Executive as maps were being developed through:
  - the formation of the Executive's Advisory Group from a cross section of the county's population
  - outreach to both major political central committees
  - reminders at county board meetings
  - outreach to groups with known past interest in county maps - NAACP, Farm Bureau, Progressive Democrats
  - social media postings
  - offering a community mapping tool
  - media articles and interviews

The County Board offered one opportunity for public input, which was scheduled at the same meeting the vote was scheduled. It is unlikely that the board had time to adequately consider comments made at the public hearing before voting on the ordinance and evidently did not consider the public input guiding the Executive's recommendation to be a priority as none of the three recommended maps were chosen. It is concerning that the board appeared not to value public input in this process.

- 2) I have concern that starting with large population variances using estimates may lead to more significant population variances when Census data are released, putting the county at risk for legal challenges to the plan.

I also want to use this opportunity to clarify some information arising during discussion with regard to populations and communities of interest. This table compares the racial minority demographics of maps that were discussed at the meeting and the current map put forward by NAACP and adopted in 2011 as an “equity” map:

Plan	Population % variance between districts	Majority/Minority Districts (>50% minority)	Minority influenced districts (30%-49%)	Highest Black percentages over 20%	Highest Asian percentages over 20%
Plan 1	1.43%	1	6	]32.2% 29.9%	27.64% 27.31%
Plan 3	1.05%	1	7	42.4% 20.59%	24.8% 22.3%
Plan 5A	1.58%	1	6	46.6%	25.8%
Plan 8	10.99%	2	5	30.22% 29.6%	24.7% 22.7%
Plan 11	17.33%	2	5	35.9% 30.2%	27.59% 23.16%
Current Map	10.96%	1	6	31.4% 29.4%	27.19% 27.17%

- 3) I have previously mentioned that there is no perfect map, however it was clear from the board’s discussion that no effort had been made toward board members reaching a compromise on a map prior to voting.

I view a veto of a County Board decision as a last resort to unsuccessful compromise and am optimistic that given the inclination, board members can work through some of their differences with further negotiation prior to voting on this ordinance, which will have an impact on county elections for the coming 10 years. I am returning Ordinance No. 2021-7 to the Board for reconsideration at its next regular meeting on June 24, 2021.

ORDINANCE NO. 2021-7

ORDINANCE ESTABLISHING  
THE CHAMPAIGN COUNTY 2021 APPORTIONMENT PLAN MAP

WHEREAS, The Champaign County Board recognizes that Champaign County has a population of less than 3,000,000 inhabitants and operates under the township form of government with a County Executive, and is thereby required pursuant to 55 ILCS 5/2-3002 to adopt an apportionment plan every ten years designating the following: the size of the county board to be elected the number of county board districts and whether board members shall be elected from single-member districts, multi-member districts, or at-large; the process by which the county board chair shall be selected; and the form of compensation to be paid to board members; and

WHEREAS, The Champaign County Board has adopted, approved and recorded in Ordinance 2021-6 that the number of county board members shall be 22, with 2 members elected from each of 11 county board districts: and

WHEREAS, The Champaign County Board has adopted, approved and recorded all matters relating to the 2021 Apportionment Plan, with the exception of the documentation of the Apportionment Plan Map, in Ordinance No. 2021-6; and

WHEREAS, pursuant to 55 ILCS 5/2-3003(4) the Champaign County Executive has forwarded 3 map(s) to the County Board on May 11, 2021, said maps titled Plan 1; Plan 3; and Plan 5A, all of which maps are compliant with the requirements of 55 ILCS 5/2-3003; and

WHEREAS, The Champaign County Board has conducted 1 public hearing(s) on May 20, 2021 to receive comments and to discuss the 2021 apportionment plan pursuant to 55 ILCS 5/2-3003(4), including the map(s) presented to the Board by the County Executive; and

WHEREAS, The Champaign County Board has reviewed the maps submitted, and has selected the map titled Plan 11 as the apportionment plan map to be adopted in 2021;

NOW, THEREFORE, BE IT ORDAINED by the County Board of Champaign County that the 2021 Apportionment Plan Map as documented in Appendix A of this Ordinance and identified as Plan 11, is compliant with the requirements set forth in 55 ILCS 5/2-3003, and is approved as the 2021 Apportionment Plan Map for Champaign County; and

BE IT FURTHER ORDAINED by the County Board of Champaign County that all other matters relevant to the Champaign County 2021 Apportionment Plan are documented in Champaign County Ordinance No. 2021-6.

PRESENTED, PASSED, APPROVED, AND RECORDED this 20<sup>th</sup> day of May, A.D. 2021.

\_\_\_\_\_  
Kyle Patterson, Chair  
Champaign County Board

Recorded  
& Attest: \_\_\_\_\_  
Aaron Ammons, County Clerk  
and ex-officio Clerk of the  
Champaign County Board  
Date: \_\_\_\_\_

Approved: \_\_\_\_\_  
Darlene A. Kloepfel, County Executive  
Date: \_\_\_\_\_