



CHAMPAIGN COUNTY BOARD
COMMITTEE OF THE WHOLE – ELUC/Justice Agenda
County of Champaign, Urbana, Illinois
Tuesday, June 7, 2011 – 6:00 p.m.

Lyle Shields Meeting Room, Brookens Administrative Center
1776 East Washington Street, Urbana, Illinois

	<u>Page Number</u>
I. <u>Call To Order</u>	
II. <u>Roll Call</u>	
III. <u>Approval of Minutes</u>	
A. Committee of the Whole – May 3, 2011	*1-9
IV. <u>Approval of Agenda/Addenda</u>	
V. <u>Public Participation</u>	
VI. <u>Communications</u>	
VII. <u>Justice & Social Services:</u>	
A. <u>Monthly Reports</u> - Reports are available on each department's webpage at: http://www.co.champaign.il.us/COUNTYBD/deptrpts.htm	
1. Animal Control – April 2011	
2. Emergency Management Agency – May 2011	
3. Head Start – May 2011	
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1. Request Approval of an Intergovernmental Agreement for Sharing NAVTEQ Proprietary Data with the Illinois Department of Transportation	*10-17
C. <u>Other Business</u>	
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VIII. <u>Environment & Land Use</u>	
A. <u>Recreation & Entertainment License</u> : Champaign County Fair Association Location: 1302 North Coler Avenue, Urbana IL, July 22-30, 2011	*18-29
B. <u>Status Report on FY2011 RPC Planning Contract</u>	*30-31
C. <u>Proposed FY2012 RPC Planning Contract</u>	*32-45
D. <u>Request to Authorize An Update to the Land Evaluation Portion of the Champaign County Land Evaluation and Site Assessment (LESA) System</u>	*46-48

E. Formation of LE Committee

F. Monthly Report *(To Be Distributed)*

G. Other Business

H. Chair's Report

I. Designation of Items to be Placed on County Board Consent Agenda

IX. Adjourn

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CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE MINUTES

**Highway & Transportation/County Facilities/Environment & Land Use
Tuesday, May 3, 2011
Lyle Shields Meeting Room, Brookens Administrative Center
1776 E. Washington St., Urbana, Illinois**

MEMBERS PRESENT: Christopher Alix, Carol Ammons, Jan Anderson, Ron Bensyl, Astrid Berkson, Thomas Betz, Lloyd Carter, Lorraine Cowart, Aaron Esry, Stephanie Holderfield, Stan James, John Jay, Brad Jones, Alan Kurtz, Ralph Langenheim, Brendan McGinty, Diane Michaels, Steve Moser, Alan Nudo, Steve O'Connor, Patsi Petrie, James Quisenberry, Michael Richards, Giraldo Rosales, Larry Sapp, Jonathan Schroeder, C. Pius Weibel

MEMBERS ABSENT: None

OTHERS PRESENT: Jeff Blue (County Engineer), Kat Bork (Administrative Assistant), Deb Busey (County Administrator), Sasha Green (County Clerk's Office), John Hall (Planning & Zoning Director), Gordy Hulten (County Clerk), Andrew Levy (RPC Planner/Sustainability Coordinator), Duane Northrup (Coroner), Alan Reinhart (Facilities Director)

CALL TO ORDER

Weibel called the meeting to order at 6:08 p.m.

ROLL CALL

Bork called the roll. Alix, Ammons, Anderson, Bensyl, Berkson, Betz, Carter, Cowart, Esry, Holderfield, James, Jay, Jones, Kurtz, Langenheim, McGinty, Michaels, Moser, Nudo, O'Connor, Petrie, Quisenberry, Richards, Rosales, Sapp, Schroeder, and Weibel were present at the time of roll call, establishing the presence of a quorum.

APPROVAL OF MINUTES

MOTION by Rosales to approve the Committee of the Whole minutes of April 7, 2011; seconded by Anderson. **Motion carried with unanimous support.**

APPROVAL OF AGENDA/ADDENDA

MOTION by Carter to approve the agenda; seconded by Cowart. **Motion carried with unanimous support.**

47 **DESIGNATION OF PARLIAMENTARIAN**

48
49 Betz agreed to be Parliamentarian at Weibel's request.

50
51 **PUBLIC PARTICIPATION**

52
53 William Cope spoke about the meetings a group of landowners who oppose the
54 Olympian/Lincoln Avenue Project has had with the Illinois Commerce Commission.
55 Concerning the Olympian Drive railroad bridge, he claimed the plan submitted to the ICC was
56 not the current plan. Cope described his concerns about the project and stated his group would
57 file a counter-petition with the ICC against the bridge when the County petitions for the bridge to
58 be funded.

59
60 Dorothy Newman voiced her objections to the map submitted to the County Board by the
61 Redistricting Commission because it does not fit the five criteria set forth in the initial resolution
62 establishing the Redistricting Commission.

63
64 **COMMUNICATIONS**

65
66 Weibel announced that the parking lot lights are not working after being blown out in a
67 storm one week ago. Ameren has been contacted about fixing the problem.

68
69 **ENVIRONMENT & LAND USE**
70 **Recreation & Entertainment License**

71
72 **MOTION** by Jay to approve the Recreation & Entertainment License for Eastern Illinois
73 A.B.A.T.E. Inc. for live bands, music, motorcycle rodeo at Rolling Hills Campground, 3151-A
74 CR2800E, Penfield, IL for June 3, 4, and 5, 2011; seconded by Anderson. **Motion carried with**
75 **unanimous support.**

76
77 **Monthly Report**

78
79 The monthly report was distributed to the Board.

80
81 **Other Business**

82
83 There was no other business.

84
85 **Chair's Report**

86
87 There was no Chair's Report.

88
89 **Designation of Items to be Placed on County Board Consent Agenda**

90
91 No items were designated for the consent agenda.

92 **HIGHWAY & TRANSPORTATION**

93 **Monthly Reports**

94 **County & Township Motor Fuel Tax Claims – April 2011**

95

96 **MOTION** by Jay to receive and place on file the County & Township Motor Fuel Tax
97 Claims for April 2011; seconded by Betz. **Motion carried with unanimous support.**

98

99 **County Engineer**

100 **Resolution Authorizing County Board Chair to sign an Intergovernmental Agreement with the**
101 **City of Urbana for the Improvement of Lincoln Avenue**

102

103 **MOTION** by Betz to approve the Resolution Authorizing County Board Chair to sign an
104 Intergovernmental Agreement with the City of Urbana for the Improvement of Lincoln Avenue;
105 seconded by Kurtz.

106

107 Weibel asked about the resolution number in the second line on Page 2. Blue confirmed
108 that resolution number should reflect the resolution approving the project with Lincoln Avenue
109 for the purple route, Resolution No. 7680.

110

111 **MOTION** by Weibel to amend the agreement to reflect the correct resolution number;
112 seconded by Alix.

113

114 The Board discussed the amendment.

115

116 **Motion carried to amend the agreement.**

117

118 Petrie asked why the third paragraph on the first page of the agreement was necessary.
119 Blue explained the lawyers inserted that clause into the agreement to refer to the section of the
120 statues that grant the County the authority to enter into such an agreement. Petrie argued that the
121 statue referred to jurisdiction and maintenance of streets, but maintenance was not being done by
122 this project. Blue explained maintenance would be done after the project is complete and there
123 are jurisdictional issues about Lincoln Avenue. Petrie wanted to be sure that Paragraph 7 Section
124 C was transferring the jurisdiction for police and fire departments over to the City of Urbana
125 during the road construction. Blue explained her interpretation was incorrect and there would be
126 no jurisdictional transfer of the police and fire services during construction. Such jurisdictional
127 changes would occur when and if the road is annexed into the City of Urbana, not before.

128

129 Kurtz asked if the comments made during public participation by William Cope were
130 correct. Schroeder called for a point of order because the Board was considering an agreement
131 about Lincoln Avenue, not Olympian Drive. Blue confirmed he had many conversations with
132 Mike Stead, who Cope was talking about in his comments. This project is in the Illinois
133 Commerce Commission's 2013 plan. Blue has a letter on his desk directly from the ICC
134 showing its plan and it clearly includes the bridge in its plan.

135

136 Nudo stated language had been inserted into the agreement about acquiring land by 2013
137 to give all parties the opportunity to negotiate in good faith so the situation does not reach the
138 imminent domain and quick take options.

139
140 Moser requested a roll call vote.

141
142 Cowart called on Kurtz, who asked for a moment to confer with a member of the
143 audience. Quisenberry called for a point of order because the question was believed to be from
144 the audience member, not Kurtz, and should not be allowed. Betz, as the parliamentarian, said it
145 was out of order because someone already asked for the roll call. Once someone asks for the roll
146 call there can be no further discussion.

147
148 **Motion carried with a vote of 18 to 9.** Alix, Ammons, Anderson, Berkson, Betz,
149 Carter, Cowart, Holderfield, Jones, Langenheim, McGinty, Nudo, O'Connor, Quisenberry,
150 Richards, Rosales, Schroeder, and Weibel out in favor of the motion. Bensyl, Esry, James, Jay,
151 Kurtz, Michaels, Moser, Petrie, and Sapp voted against the motion.

152
153 Weibel exited the meeting at 6:29 p.m.

154
155 Resolution Awarding of Bid for the 2011 Bituminous Materials for Various Townships in
156 Champaign County

157
158 **MOTION** by Jay to approve the Resolution Awarding of Bid for the 2011 Bituminous
159 Materials for Various Townships in Champaign County; seconded by Moser. **Motion carried**
160 **with unanimous support.**

161
162 **Other Business**

163
164 There was no other business.

165
166 **Chair's Report**

167
168 There was no Chair's Report.

169
170 **Designation of Items to be Placed on County Board Consent Agenda**

171
172 Agenda item 9.B.2 was designated for the consent agenda.

173
174 **COUNTY FACILITIES**
175 **202 Art Bartell Construction Project**
176 **Project Update**

177
178 Reinhart announced that the office areas and the County Clerk's area will undergo final
179 inspection this week. There is minor electrical and trim work to be finished in maintenance bay.

180 All the exterior concrete has been poured and all of the earthwork will be completed within the
181 next week.

182
183 Weibel returned to the meeting at 6:34 p.m.

184
185 Monthly Project Budget Report

186
187 **MOTION** by James to receive and place on file the monthly project budget report;
188 seconded by Ammons. **Motion carried with unanimous support.**

189
190 Presentation of Alternate Solutions for East Campus Storm Water Management Project

191
192 Chris Billings from Berns, Clancy & Associates presented the firm's work on the storm
193 water management and drainage issues for the County's East Campus. The firm was been
194 working on these issues for about 15 years through various projects.

195
196 Moser exited at 6:36 p.m.

197
198 The current project is required due to the new building and for the storm water planning
199 accepted by the City of Urbana dealing with the northern watershed on the campus. The plan
200 developed some years back for a straight convenience system and a storm water detention basin.
201 Most of the detention basin has already been constructed as a part of the Highway/Fleet
202 Maintenance Building. The County can continue in this fashion or take another approach to use
203 more of the best management practices and green strategies that are more available now than
204 they were 10 years ago. The County should attempt to evaluate which process or hybrid will be
205 more cost effective or have other benefits. Billings offered to answer any questions.

206
207 James asked if a plan would increase the tile size or create some elevation to channel the
208 water. Billings explained there are three outlet points for the northern watershed: two storm
209 sewers that go across Main Street and cross under the railroad tracks and a third connection that
210 would route water thru the detention basins north of the Highway/Fleet Maintenance Building.
211 The third connection has an outlet over to the storm sewer system along Lierman Avenue. The
212 original goal of the project was to construct some storm water detention and interconnect the
213 three outlets. The City of Urbana has approved this concept. The other alternative is a way of
214 reducing the peak volume and flow rates so the installed infrastructure could be smaller and
215 maybe still serve the same amount of storm water. There are a variety of techniques that can be
216 used to reduce the water that would have to be managed.

217
218 Moser returned at 6:40 p.m.

219
220 Moser asked if all the water goes to the Saline and where the outlet is. Billings
221 confirmed all the water goes to the Saline and there was a drainage connection in the older part
222 of the landfill across the railroad tracks. Once the water reaches Main Street, the route of the
223 conveyance will not be changed. Moser inquired if any of the water will travel east along 150 or
224 thru the Walmart property. Billings stated that is a completely different watershed.

225 Sapp said the Board was looking at two options to determine the best construction cost
226 for the project.

227
228 Weibel exited at 6:45 p.m.

229
230 Petrie said some of the storm water management issues could have been greatly
231 minimized if the newly constructed 202 Art Bartell Project had been built with different aspects,
232 such as permeable concrete.

233
234 Contract with Berns, Clancy & Associates for Engineering Services for Storm Water
235 Management

236
237 **MOTION** by Sapp to approve the award of contract to Berns, Clancy & Associates for
238 engineering services for preparation and preliminary design and cost estimate for green solution,
239 and ongoing engineering services for the solution identified by the County Board for the
240 County's East Campus storm water management project, as documented in the proposal from
241 Berns, Clancy & Associates; seconded by James. **Motion carried with unanimous support.**

242
243 O'Connor exited at 6:48 p.m. Weibel and O'Connor returned at 6:49 p.m.

244
245 Update – Champaign County Autopsy Space Requirements

246
247 Reinhart provided a letter from MSA Professional Services, the architects of record for
248 the 202 Art Bartell Project, in the agenda packet. He approached the architects after the last
249 meeting to make sure everything needed to perform autopsies in the facility was known. This
250 letter is the reply. Not stated in the letter is Reinhart's opinion that the County does not need to
251 apply for any different building usage or zoning permit. Reinhart and Northrup crafted a letter to
252 confirm the architect's requirements of 1, 2, 4, & 5 will be met as required. The
253 recommendations in Item 2 are desirable, but not required to perform autopsies in this building.

254
255 Weibel asked if the additional \$15,000-\$20,000 estimated cost was for all five items or
256 just for Item 2. Reinhart said the cost was basically for Item 2.

257
258 Petrie asked if Northrup would try to request the recommendations in Item 2 a few years
259 down the line if they are not followed at this time. Northrup said no, because the current morgue
260 plan is almost identical to McLean County's facility and will suffice. Petrie asked if Northrup
261 could cover the costs of this work from his budget and Northrup verified that he could cover the
262 autopsy sink cost. Petrie asked if James's previous question about a 10% markup on the right
263 size fan had been settled. Busey said the change order on the exhaust fan was approved at the
264 last meeting.

265
266 Alix inquired about the status of the changes approved at the last meeting. Northrup
267 answered that the sink has been ordered. Reinhart said the other exhaust fan has already been
268 installed. Alix questioned if the sink would require any significant plumbing changes. Reinhart
269 replied there would be no significant changes.

270 **Facilities Director**

271 **Physical Plant Monthly Reports**

272

273 **MOTION** by Ammons to receive and place on file the Physical Plant Monthly Reports;
274 seconded by Rosales. **Motion carried with unanimously support.**

275

276 Jones exited at 6:56 p.m.

277

278 **Brookens Energy Lighting Retrofit Project Update**

279

280 Reinhart said they are a week away from the completion of the EEP Grant and final
281 documents will be submitted to the state next week. They continue to work on the EECBG
282 Grant, which is administered thru the Regional Planning Commission. Virtually all T12 light
283 bulbs in Brookens will be replaced with T8 light bulbs. Occupancy sensors are being installed
284 wherever possible. Reinhart has ordered new high efficiency lighting for the gym. This will be
285 a major cost savings with the utility bills.

286

287 Jones returned to the meeting at 6:58 p.m.

288

289 Alix asked if disposing of the old fluorescents involved a significant cost. Reinhart said
290 there is an expense in complying with state rules for disposal. They have been trying to find the
291 most economical way to dispose of the lighting. The old lights can be reused in other facilities to
292 get as much use as possible before disposal.

293

294 **Courthouse Final Update**

295

296 An update on the damaged clock tower spire from the Courthouse was provided in the
297 agenda packet. Reinhart received an email this morning from Coppercraft, the manufacturer of
298 the spire, to move forward with getting the spire looked at and either repaired or replaced.

299

300 Quisenberry asked if the spire will withstand a few lightening strikes once it is replaced.
301 Reinhart said the damage was not caused by a lightning strike. It is believed the spire was
302 broken by high winds. They will speak with the architects on record to ensure they consult with
303 the manufacturers so the spire is repaired or replaced correctly. Betz asked if there would be a
304 new or extended warranty after the repair or replacement is complete. Reinhart said they would
305 certainly ask for it.

306

307 **Other Business**

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309 There was no other business.

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311 **Chair's Report**

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313 There was no Chair's Report.

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Designation of Items to be Placed on County Board Consent Agenda

No items were designated for the consent agenda.

Sapp exited at 7:00 p.m.

COMMITTEE OF THE WHOLE - OTHER BUSINESS

Decision & Direction Regarding Redistricting Commission Map

Weibel wanted the Board to vote on Map 1E as presented and, if it fails, to make a motion to give some direction to the Redistricting Commission on how to improve the map.

MOTION by James to accept Map 1E; seconded by Holderfield.

Betz requested a roll call vote when the Board reaches the point of voting. The Board members discussed their views on the proposed map.

Sapp returned to the meeting at 7:10 p.m. Discussion continued over the map presented.

Motion failed with a vote of 12 to 15. Bensyl, Esry, Holderfield, James, Jay, Jones, Michaels, Moser, Nudo, O'Connor, Sapp, and Schroeder voted in favor of the motion. Alix, Ammons, Anderson, Berkson, Betz, Carter, Cowart, Kurtz, Langenheim, McGinty, Petrie, Quisenberry, Richards, Rosales, and Weibel voted against the motion.

MOTION by Quisenberry to give the following guidance to the Redistricting Commission for another map:

1. A minimum population variance and the creation of minority majority and minority influenced districts should be the highest priority,
2. Compact and contiguous growth should be the next priority and preservation of municipal boundaries should be relaxed to facilitate simpler district boundaries and allow populations on the fringe of municipalities to be combined with the municipality if they share a community of interest,
3. Precinct lines and splits should not be considered as the County Clerk will redraw the precincts after the map is passed,
4. Township and municipalities should not be split in more districts than their populations warrants and may not be split into more districts than their population warrants plus one, (this means a city like Urbana could not be split into five districts because its population only warrants three district),
5. While respecting the boundaries of townships and municipalities, the commission is directed to not double count these boundaries in comparing maps, and
6. Because time is of the essence, the commission is requested to strive to provide a new recommendation by the completion of their May 16th meeting and at that time provide the County Board multiple maps for consideration in the recommendation.

360 The motion was seconded by Cowart.

361

362 Kurtz exited the meeting at 7:20 p.m.

363

364 Bensyl asked for a point of clarification on the number of district according to size. The
365 population of Urbana is equal to 2.2 districts. Quisenberry said the intent is that a population
366 like Urbana would be limited to no more than 4 districts because its population warrants that it
367 be split into 3 because it cannot fit into 2 districts. The Board discussed various municipal
368 population and the specific instructions Quisenberry listed.

369

370 Kurtz returned to the meeting at 7:25 p.m. and James exited the meeting at 7:25 p.m. The
371 Board discussed how maps have been submitted to the commission from the public or other
372 organizations.

373

374 O'Connor exited the meeting at 7:27 p.m. and returned at 7:28 p.m. James returned to
375 the meeting at 7:28 p.m. Discussion continued over the motion to give specific direction to the
376 Redistricting Commission.

377

378 **MOTION** by Alix to amend Quisenberry's motion to add "or excluded from" in the
379 second guidance point after "the fringe of municipalities to be combined with." **Quisenberry**
380 **and Cowart agreed to consider this a friendly amendment.**

381

382 The Board discussed the majority minority districts and the representation of specific
383 populations within the county. Ammons called the question. Weibel called for a vote on calling
384 the question because Schroeder had his hand raised to speak for a long time and would not be
385 able to make his comments. Cowart called for a vote on calling the question, which failed.

386

387 **Motion carried with a vote of 20 to 7.** Alix, Ammons, Anderson, Berkson, Betz,
388 Carter, Cowart, Jay, Kurtz, Langenheim, McGinty, Michaels, Moser, Nudo, Petrie, Quisenberry,
389 Richards, Rosales, Schroeder and Weibel voted in favor of the motion. Bensyl, Esry,
390 Holderfield, James, Jones, O'Connor, and Sapp and voted against the motion.

391

392 **ADJOURN**

393

394 The meeting was adjourned at 7:59 p.m.

395

396 Respectfully submitted,

397

398 Kat Bork

399 Administrative Assistant

400

401 *Secy's note: The minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.*