



CHAMPAIGN COUNTY BOARD
COMMITTEE OF THE WHOLE – ELUC/Highway/County Facilities
County of Champaign, Urbana, Illinois
Tuesday, November 1, 2011 – 6:00 p.m.

Lyle Shields Meeting Room, Brookens Administrative Center
1776 E. Washington Street, Urbana, Illinois

| | Page No. |
|---|-----------------|
| I. <u>Call to Order</u> | |
| II. <u>Roll Call</u> | |
| III. <u>Approval of Minutes</u> | |
| A. Committee of the Whole – October 4, 2011 | |
| IV. <u>Approval of Agenda/Addenda</u> | 1-8 |
| V. <u>Public Participation</u> | |
| VI. <u>Communications</u> | |
| VII. <u>Highway & Transportation</u> | |
| A. <u>Monthly Reports</u> - County & Township Motor Fuel Tax Claims – September and October, 2011 | 9-10 |
| B. <u>County Engineer</u> | |
| 1. Petition Requesting and Resolution Approving Appropriation of Funds from the County Bridge Fund Pursuant to 605 ILCS 5/5-501 – Somers Road District – replacement of a culvert | 11-13 |
| C. <u>Other Business</u> | |
| D. <u>Designation of Items to be Placed on the Consent Agenda</u> | |
| VIII. <u>County Facilities</u> | |
| A. <u>East Campus Storm Water Management</u> | |
| 1. Comments from Gary Maxwell and Jim Patchett | 14-20 |
| 2. Berns, Clancy & Assoc. – Response to Comments | |
| B. <u>Facilities Director</u> | |
| 1. Monthly Reports | 21-25 |
| 2. Illinois Recycling Grants Program – Grant Consideration | 26-29 |
| 3. Courthouse Final Update | |
| C. <u>202 S. Art Bartell Rd. Construction Project Report</u> | 30 |

- D. Chair's Report
 - 1. Jail Facility Project Report & Preliminary Recommendations –
January 10, 2012 COW meeting

- E. Other Business

- F. Designation of Items to be Placed on Consent Agenda

IX. Environment & Land Use

- A. Approve Contract Extension to Allow a Few Countywide Residential Electronics Collections to Occur in 2012 31-34

- B. County Board Special Use Permit: Case 696-S-11 – California Ridge Wind Farm - Included separately
ZBA Request: Denial of a Wind Farm which consists of 30 Wind Farm Towers (wind turbines) in total with a total nameplate capacity of 48 megawatts (MW) – Location: Compromise and Ogden Townships

- C. Approval of Proposed Champaign County-California Ridge Wind Farm Roads Agreement – Included separately

- D. Monthly Report (to be distributed)

- E. Other Business

- F. Designation of Items to be Placed on Consent Agenda

X. Adjournment

1 CHAMPAIGN COUNTY BOARD
2 Committee of the Whole Minutes

3
4 *Tuesday, October 4, 2011 – 6:00pm*
5 *Lyle Shields Meeting Room*
6 *1776 E. Washington St., Urbana, IL*
7

8
9 **MEMBERS PRESENT:** Alix, Ammons, Anderson, Bensyl, Betz, Carter, Cowart,
10 Holderfield, James, Jones, Kurtz, Langenheim, Maxwell, Michaels, Moser, Nudo, O'Connor,
11 Petric, Quisenberry, Richards, Rosales, Schroeder, Weibel
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13 **MEMBERS ABSENT:** Berkson, Esry, Jay, McGinty
14

15 **OTHERS PRESENT:** Deb Busey (County Administrator) Alan Reinhart (Facilities
16 Director), John Hall (Zoning Director), Susan Chavarria (RPC), Tom Berns (Berns, Clancy &
17 Assoc.), Ricka Shorish (League of Women Voters), Stacy James, Ranae Wolken (recording
18 secretary), J.J. Farney (video)
19

20 **Call to Order**

21
22 Board Chair Weibel called the meeting to order at 6:04pm.
23

24 **Roll Call**

25
26 The secretary called the roll. Weibel noted that John Jay had called in advance that he
27 would not be in attendance.
28

29 **Approval of Minutes**

30
31 **Motion** by James to approve the open and closed session minutes of the September 6,
32 2011 meeting; seconded by Ammons. **Motion carried.**
33

34 Berkson entered the meeting at 6:06pm.
35

36 **Approval of Agenda/Addendum**

37
38 **Motion** by Rosales to approve agenda for the meeting; seconded by Kurtz. There was no
39 addendum. **Motion carried.**
40

41 **Public Participation**

42
43 Dr. Stacy James spoke regarding the storm water management project. She stated she is
44 a research scientist and also the Chair of the local Prairie Group of the Sierra Club. She
45 encouraged the Board to consider the Best Management Practices approach because it is the best
46 approach to a green infrastructure. She gave a number of reasons as outlined in her handout to
47 the Board.
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49 **Communications**

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51 None.

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Environment & Land Use

Recreation & Entertainment License – ECA Hunting & Trade Show

Motion by James to approve the request for a Recreation & Entertainment License for the ECA Hunting & Trade Show; seconded by Berkson. **Motion carried unanimously.**

Proposed FY2012 RPC Planning Contract

MOTION by Betz to recommend approval of the FY2012 RPC Planning Contract; seconded by Anderson. Holderfield stated she does not want to approve the \$70,550 contract. She thought there was a cap of \$42,500. She said that some of the additional items are redundant and not needed.

Motion by Holderfield to amend the motion to not exceed \$42,500 on the contract; seconded by Jones. Petrie stated she missed the study session. She said that she had also suggested previously a lower amount in the beginning. She supported the reduction and asked that Holderfield amend her motion to shorten the length of the contract. Holderfield agreed amend her motion to a 6 month period for contract and reassess at that time to see if the contract was effective. Jones accepted the addition also. Weibel want to clarify that her motion was for a 6 month contract for \$42,500.

Motion by Quisenberry to divide the question on the amendment; seconded by Alix. **Motion to divide the question carried.**

A roll call vote failed on the motion to shorten the contract with Ammons, Holderfield, O'Connor and Petrie voting yes and with Alix, Anderson, Bensyl, Betz, Carter, Cowart, James, Jones, Kurtz, Langenheim, Maxwell, McGinty, Michaels, Moser, Nudo, Quisenberry, Richards, Rosales, Schroeder and Weibel voting no.

Discussion turned to the question of reducing the amount of the contract. Holderfield restated her motion. Nudo stated that since this is a not to exceed contract and if voting on lower amount that takes out the items listed. Secondly, he clarified that the \$42,500 are the items listed on the priority list page 21 of the contract.

Motion by Nudo to amend the motion to state that if at the end of February if all other departments are asked to reduce their budgets, then this contract also be included with any reduction that is directed by the Board; seconded by Ammons. Busey stated this is an action that should probably happen in February, if that time happens. Moser said that since this is a not to exceed contract, and asked where the LESA project stands with regard to expenses. Chavarria said they would continue and should be done by the end of this year, with the exception of the County board approval process. She stated the LESA project is included entirely in the current budget and wouldn't continue on into next year. Busey said if it crossed over, a recommendation would come at that time.

Kurtz asked Ms. Chavarria to explain what would not be included in the contract should the amount be reduced to \$42,500.00. She said the community recycling project falls under the list and that would be dropped. She spoke about renewable energy community projects. She continued with going over the list. Quisenberry stated he will vote against and said that while he's comfortable with a not to exceed limitation, he said it's clear to him that more things will be asked of RPC and reducing the dollars would reduce their ability to answer questions when

103 needed. Anderson stated that dropping the recycling events would be inexcusable and not be
104 good for the community. Schroeder thinks he would have the priority list a little different where
105 everything listed after the LRMP would be the priority.
106

107 James wanted to clarify on Nudo's motion that if the contract amount were cut to \$42,500,
108 and if in February there were additional cuts determined by the Board, this would affect that
109 amount also. Nudo confirmed yes, that was what his motion was. Busey questioned why that
110 decision should be made tonight and felt it should be made when, if ever the Board is at that
111 point. Ammons asked about parliamentary procedure because it didn't seem that this was on
112 the agenda for this evening. Betz stated in broad terms this could be considered. Ammons said
113 her concern is more about the overall budget. Quisenberry said we shouldn't bind our hands
114 and can take this up in February.
115

116 **A roll call vote on Nudo's motion to amend failed with Jones, Michaels, Moser,**
117 **Nudo, O'Connor, Schroeder and Weibel voting yes and with Alix, Ammons, Anderson,**
118 **Bensyl, Berkson, Betz, Carter, Cowart, Holderfield, James, Kurtz, Langenheim, Maxwell,**
119 **Petrie, Quisenberry, Richards and Rosales voting no.**
120

121 Discussion returned to the discussion on the motion to reduce the contract to \$42,500.
122 Holderfield confirmed the \$42,500 included only the work on the LRMP and that it drops the
123 remaining priorities on the list. Petrie said it would behoove the county to incorporate interns for
124 some of the projects. She said to look at it as a pilot project and it can be changed if we find it
125 doesn't work out. James wanted clarification the \$42,500 is for the whole year. Ammons
126 asked if the printing of the LRMP is taken out. Busey says it will have to be included because it
127 is part of the administrative costs. Schroeder asked where the additional money would go.
128 Busey said the \$70,550 is already included the FY2012 budget. Quisenberry wanted to tie into
129 what Ammons stated, that items on page 21 would have to be included. Bensyl asked about
130 Item 7 on page 24 and said that if Mr. Hall said it wasn't needed, then why was it left in.
131 Chavarria said that staff felt it was a priority because it had to do with the LRMP to be left in,
132 while Hall felt not. James gives credit to those who worked on the proposal. Jones questioned
133 language on page 31, Policy, 8.3.1 and asked about the status of the opinion from the Attorney
134 General. Kurtz stated he had not yet received a response about that.
135

136 **A roll call vote on the motion to reduce the amount to \$42,500 failed with reduce**
137 **amount failed with Ammons, Bensyl, Holderfield, Maxwell, Michaels, Moser, O'Connor**
138 **and Petrie voting yes and with Alix, Anderson, Berkson, Betz, Carter, Cowart, James,**
139 **Jones, Kurtz, Langenheim, Nudo, Quisenberry Richards, Rosales, Schroeder and Weibel**
140 **voting no.**
141

142 **A roll call vote to approve the original motion that the contract as presented passed**
143 **with Alix, Ammons, Anderson, Berkson, Betz, Carter, Cowart, James, Jones, Kurtz,**
144 **Langenheim, Nudo, Quisenberry, Richards, Rosales and Weibel voting yes and with Bensyl,**
145 **Holderfield, Maxwell, Michaels, Moser, O'Connor, Petrie and Schroeder voting no.**
146

147 **Final Recommendations to County Board for Zoning Ordinance Amendments**
148 **Request to Amend Champaign County Zoning Ordinance Zoning Case 683-AT-11**
149

150 **MOTION** by Schroeder to recommend approval of an Ordinance Amending the
151 Champaign County Zoning Ordinance – Case 683-AT11; seconded by Anderson. **Motion**
152 **carried.**
153

154 Request to Amend Champaign County Zoning Ordinance – Zoning Case 684-AT-11

155
156 **MOTION** by Anderson to recommend approval of an Ordinance Amending the
157 Champaign County Zoning Ordinance – Case 684-AT-11; seconded by Rosales. **Motion**
158 **carried.**

159
160 Monthly Report

161
162 **Motion** by Betz to receive and place on file the monthly report of the Zoning Office;
163 seconded by Rosales. **Motion carried.**

164
165 Other Business

166 None.

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168
169 Designation of Items to be placed on the Consent Agenda

170
171 No items are to be placed on the Consent Agenda.

172
173 County Facilities

174 East Campus Storm Water Management

175 Approval of East Campus Storm Water Management Project Approach

176
177 **Motion** by James to recommend approval of the Storm Sewer Approach submitted by
178 Berns, Clancy and Associates (BCA) at an estimated cost of \$398,000; seconded by Rosales.
179 James said he's looked at all the information presented and he feels there is nothing that says they
180 can't go back and put in some green lands at a later time.

181
182 **Motion** by Alix to defer the motion for a period of 6 months; seconded by Kurtz. Alix
183 said that looking at the report he was not surprised to see that the storm sewer approach came in
184 less expensive than the green approach, but he also said as a practical matter it does not appear to
185 be an imminent emergency. He said that we were told by the interested parties that they believe
186 there is a solution of approximately \$250,000, but is skeptical that it could be done for that cost,
187 but the Board should pursue that possibility and he asked the Board to consider deferring this.
188 Petrie would like to see the Board, during the six month period, approach other local firms and
189 ask their experts to give some guidance in doing this at a lesser cost. Berkson asked to amend
190 the motion to include and separate out filtration from penetration. James said that the money is
191 there, the planning is done, and this project should be done now and green lands can be
192 implemented at a later time as time goes on.

193
194 Ammons said last month at the presentation there were many questions. Her
195 understanding was RFQ was put out to see what the options were and didn't guarantee to go with
196 the options given. She said she couldn't imagine not looking at other options if it saved the
197 county \$100,000.

198
199 Schroeder was opposed to deferring this issue. If we consider all we've heard about
200 saving this money, but there are already engineering fees spent on this. Quisenberry asked
201 Busey to walk thru the logistical process if taking looks at another proposal. Busey wants
202 direction and what the Board wants from staff. She state that staff followed the QVS process,
203 went through the competitive process and the Board selected a firm to develop a presentation.
204 She doesn't now know how to go ahead and talk with competing firms to talk about the

205 presentation by the engineers that made the presentation. She stated the Board must enter into
206 another contract in order to obtain information on actual costs. Nudo said that what Busey
207 described is the proper process and is growing weary of the going thru another process because
208 there might be someone out there that might do it better than what has already been presented.
209 He said this is already in the bond issue and the money is already there and should not
210 procrastinate further. Maxwell stated the storm sewer approach would solve the problem and
211 opposes pursuing the matter further. Berkson asked if it was possible to go to the other firm to
212 find the option. Busey wasn't sure what to do in this case and could check into the legal
213 requirements in doing so. But she thought if in doing so the second firm would have to be paid to
214 make their presentation also. Weibel asked could we go back to BCA and ask for adjustments and
215 figure out what is really needed. Busey said because we are already in a working contract with
216 them, there is no need to put out another bid. Alix stressed he was not saying that BCA didn't do
217 the job they were asked to do what was asked, but feels they should ask community experts to
218 review the plan.
219

220 Petrie said she was disturbed that the money paid to BCA was not for original work and
221 felt there was a better plan. Betz asked about time constraints. Reinhart said the city has not
222 issued a deadline yet, but they know the County is working towards a solution. Quisenberry
223 asked Reinhart which way to proceed. Reinhart felt BCA gave the best design they could, but
224 doesn't feel the green approach fits the area and the way it could be used. He said he's not
225 against the green approach, but feels there is a better matched scenario. He said that he and Tom
226 Berns had discussed this issue and Mr. Berns said they could develop an option that blended the
227 two concepts that were proposed. He stated the work that was done in 2006 was done at the
228 specific direction of the County to be presented to the City for their review. They were asked for
229 two approaches and that was what was given according to the direction from the County Board.
230 Alix asked if there was room for a lower rate of release of water at a lower cost. Berns said the
231 question was how to deliver the water to what the County had already purchased and built at the
232 corner of Lierman and Main.
233

234 Petrie stated, that in her research, in 2001-2003 the County Board had already talked
235 about developing a plan for the East Campus. She said that now the Board is talking about
236 possible jail expansion and what other facilities may come down the line in 10-15 years. She
237 said she's looked at the plan and should have more conversation about that plan and how it ties
238 into storm water management.
239

240 Schroeder asked to amend the motion to defer to three months and the reason is said that
241 all these good ideas could be done and be able to start the project in the summer rather than
242 pushing back to fall/winter. Alix accepted the amendment. Nudo wanted to make sure that
243 what is proposed during the three month delay is based on what is already contracted for and not
244 additional costs. Berns said it was reasonable to do somewhat quickly and at a lower cost. He
245 said it's been done to this point relatively inexpensively. Ammons asked why does it cost more
246 if those approaches were already done, why can't combine them without additional costs. Busey
247 said the Board entered into a contract for two approaches and that was done. The Board can ask
248 what it would cost for a combination of the two plans and present the proposal at the next
249 meeting. Betz asked for straw poll of those in favor of hybrid approach of the two plans. A
250 show of hands showed an even split. Holderfield stated she loves beautification and would love
251 to see something pleasing, but given circumstances regarding budgetary issues, we should get this
252 project done at the lowest cost possible and work in the green areas over time and use interns,
253 gardeners or volunteers later to put in the green lands and beautification. She said we should
254 make a conservation decision because there isn't enough money.

255 Kurtz wanted clarification what was done from 2001-2003. Berns said part of the team
256 back in 2001 that dealt with the entire East Campus Plan, but that plan did not include storm
257 water management. The 2006 issue dealt with the City of Urbana requirements at that time.
258 Kurtz's issue with payment had to do with what work was completed using older proposals.
259 Berns stated that no matter who would have done the work for the two approaches would have
260 had to use the work done in 2001 and 2006. Anderson said it's not a matter of beautification, but
261 more a matter of runoff where it shouldn't be.

262
263 **A roll call vote to amend the motion to defer for three months carried with Alix,**
264 **Anderson, Berkson, Betz, Carter, Cowart, Kurtz, Langenheim, O'Connor, Petrie,**
265 **Quisenberry, Richards, Schroeder and Weibel voting yes and with Ammons, Bensyl,**
266 **Holderfield, James, Jones, Maxwell, Michaels, Moser, Nudo and Rosales voting no.**

267
268 Betz asked for what work exactly the committee desires during the three months.
269 Weibel wanted to concentrate on the filtering portion of the project in order to control the
270 mosquito population. Alix encouraged the Board to engage those individuals of the public to
271 look at the proposals and come forward with options at a lower cost. Kurtz asked Busey to talk
272 with the second bidder about the BCA proposal and also asked for itemized bills that state exactly
273 what BCA charged the County for their work. Busey stated we already have that information as
274 each billing is itemized.

275
276 Richards stated that since there is an existing contract with BCA, he asked them to break
277 down the cost of the differences between the two approaches. Bensyl said he understands the
278 contracted amount has already been spent and any more additional work will be at additional
279 costs. He stated he is troubled by accusations and questions about BCA costs incurred in doing
280 this project. He said we had a contract to deliver two products and they did so and is appalled to
281 see Board members question their reputation at this meeting. He said it's never been done
282 previously and doesn't like to see it done tonight. Ammons stated that all contracts should be
283 questioned as it is the responsibility of the Board to do so and should from this point forward.
284 She said she would just be able to revise what was presented. Nudo agreed on that point. He
285 said that if Berns said a hybrid approach can be developed, then let him do that. He said to let
286 BCA give a cost proposal next month and have a new approach presented at the following
287 meeting after that. He does not want to procrastinate any further on this project.

288
289 Petric stated a hybrid approach should be looked at as a whole system. She said
290 sometimes a delay may mean more savings, not more costs. James said he's not ever seen a
291 change order save money. O'Connor stated the fact that the storm sewer approach is estimated at
292 \$398,000 as compared to the higher cost of the other approach and at this time that is the bottom
293 line.

294
295 Busey asked for specific direction for staff work. Betz said that Board members are to
296 encourage public for input on the costs of the different approaches. Until then Busey is to work
297 with BCA to give a cost for determination of developing a hybrid approach. Holderfield said
298 that BCA should be given specific direction as to what they would put in the hybrid approach,
299 specifically taking out the wetlands and filtering the ground water. She said we should give
300 them, as the contractor, specificity with what is desired. Alix wants input from the public
301 before determining what direction to proceed with BCA. Langenheim expressed that when
302 calling in other experts, competitors of BCA shouldn't be called. Busey again stated that BCA
303 was the firm selected for the project through the QVS process.

304

305 Moser said he is growing tired of the micromanaging that seem to go on. Maxwell
306 stated that the \$36,000 spent for developing the two approaches would have been approved by the
307 City of Urbana and he is now concerned with an additional cost of developing another approach
308 because there is still costs down the road with the engineering and construction phases.
309

310 Jones, Michaels, Moser and James left meeting at approximately 8pm.
311

312 A roll call vote to defer the recommendation for the storm sewer approach carried
313 with Alix, Ammons, Anderson, Bensyl, Berkson, Betz, Carter, Cowart, Holderfield, Kurtz,
314 Langenheim, Petrie, Quisenberry, Richards and Weibel voting yes and with Maxwell,
315 Nudo, O'Connor, Rosales and Schroeder voting no.
316

317 **Facilities Director**
318 **Monthly Reports**

319
320 **Motion** by Weibel to received and place on the file the monthly reports of the Physical
321 Plant; seconded by Quisenberry. **Motion carried unanimously.**
322

323 **Clock Tower Finial Update**

324
325 Reinhart stated the finial is repaired and they're waiting on the availability of a crane and
326 an okay to close off Main Street while the finial is being replaced. He is coordinating roofers
327 and equipment and hopes the finial will be placed this week or next.
328

329 **202 S. Art Bartell Rd. Construction Project Report**

330
331 Provided for committee information.
332

333 **Chair's Report**

334
335 Betz strongly encouraged those Board members to seriously bring the information
336 regarding the storm water management project at the next meeting.
337

338 Betz stated a sign-up sheet for a jail tour went around this meeting and encouraged
339 members to sign up and take the tour. This item is coming up at future meetings and a study
340 session will be scheduled. He wants people to see the jail so they know the facility, how it looks
341 and how it functions.
342

343 **Other Business**

344
345 None.
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347
348 **Designation of Items to be placed on Consent Agenda**

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350 No items are being presented to the County Board.
351

352 **Semi-Annual Review of Closed Session Minutes**

353
354 Ammons left meeting at 8:12pm
355

356 Chair Weibel resumed the Chair of the meeting. He stated a memo from the Civil
357 Attorney Dave Dethorne that recommends to open a number of minutes was placed on the desks
358 this evening. Weibel requested that only two sets be opened.
359

360 **Motion** by Betz to open the minutes of June 2, 2004, relating to the search for a County
361 Engineer and the minutes of January 25, 2000 of the Environment and Land Use Committee;
362 seconded by Schroeder. **Motion carried.**
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364 **Adjournment**

365 Chair Weibel declared the meeting adjourned at 8:14pm
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367

368
369 Respectfully submitted,

370
371 Ranae Wolken

372 Recording Secretary