

Approved 9/13/2016

**CHAMPAIGN COUNTY BOARD
COMMITTEE OF THE WHOLE MINUTES**

**Finance; Policy, Personnel, & Appointments; Justice & Social Services
Tuesday, August 9, 2016
Lyle Shields Meeting Room**

MEMBERS PRESENT: Christopher Alix, Astrid Berkson, Lloyd Carter, Lorraine Cowart, Aaron Esry, Stan Harper, Shana Harrison, Josh Hartke, Matt Hiser, Gary Maxwell, Jim McGuire, Max Mitchell, Patti Petrie, James Quisenberry, Jon Rector, Giraldo Rosales, Jon Schroeder, C. Pius Weibel

MEMBERS ABSENT: Jack Anderson, John Jay, Diane Michaels, Rachael Schwartz

OTHERS PRESENT: Dana Brenner (Facilities Director), Deb Busey (Nursing Home Board of Directors), John Farney (Auditor), Catherine Emanuel (Nursing Home Board of Directors Chair), Mary Hodson (Nursing Home Board of Directors), Chief Deputy Sheriff Jones, Tami Ogden (Deputy Administrator of Finance), Kay Rhodes (County Board Administrative Assistant), Rick Snider (County Administrator), Sheriff Walsh

CALL TO ORDER

Petrie called the meeting to order at 6:34 p.m.

ROLL CALL

Rhodes called the roll. Alix, Berkson, Carter, Cowart, Esry, Harper, Harrison, Hartke, Hiser, Maxwell, McGuire, Mitchell, Petrie, Quisenberry, Rector, and Rosales were present at the time of roll call, establishing the presence of a quorum.

APPROVAL OF AGENDA/ADDENDA

MOTION by Esry to approve the Agenda/Addenda; seconded by Rector. **Motion carried with unanimous support.**

APPROVAL OF MINUTES

MOTION by Rosales to approve the revised minutes of June 14, 2016; seconded by Carter. **Motion carried with unanimous support.**

PUBLIC PARTICIPATION

Public participation began at 6:40 p.m. Steve Moser discussed the subject of an elected County Executive and recalled that in the past the Champaign County Farm Bureau had been

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against the proposal. Sandra Ahten, Paul Mueth, James Kilgore, Rohn Koester, Durl Kruse, Niloofer Shambayati, Aaron Ammons, Martel Miller, Patsy Howell, Kadeem Fuller, and Evelyn Reynolds spoke against the proposed ¼-cent sales tax referendum and the construction of new jail space. Terry Townsend voiced his concern regarding the documentation of the appointments to the Housing Authority. Mary Schultz and Catherine Emanuel spoke in favor of more funding for the Champaign County Nursing Home. Lynn Stuckey also spoke about the proposed ¼-cent sales tax ballot question, upkeep of facilities and reducing the incarceration rate.

Schroeder entered the meeting at 7:12 p.m. during public participation and Weibel entered at 7:41 p.m.

MOTION by Rosales to suspend the County Board Rules in order to extend public participation beyond an hour to allow everyone an opportunity to speak; seconded by Cowart. **Motion carried with a roll call vote of 12-6.** Alix, Berkson, Carter, Cowart, Harrison, Hartke, Hiser, Petrie, Quisenberry, Rosales, Schroeder, and Weibel voted in favor of the motion. Esry, Harper, Maxwell, McGuire, Mitchell, and Rector voted against it. Public participation closed at 8:00 p.m.

COMMUNICATIONS

Petrie stated that the County did not receive the MacArthur Grant although they received positive feedback. There were over 200 applications and the County did not make the cut.

Petrie stated that Linda Turnbull was appointed by the County Board to the Board of Commissioners for the Housing Authority of Champaign County on July 21, 2016. A copy of the approved resolution was mailed to her and a certificate of appointment was recorded in the Recorder of Deeds office, as per HUD regulations. Petrie added that the Housing Authority Director, Mr. Bland had also been notified.

FINANCE

Treasurer

The Treasurer's June and July 2016 reports were received and placed on file.

MOTION by Esry to recommend County Board approval of a resolution authorizing the County Board Chair to assign a mobile home tax sale Certificate of Purchase for permanent parcel 14-023-0092; seconded by Quisenberry. **Motion carried with unanimous support.**

Auditor

The Auditor's June 2016, July 2016 and the quarterly financial reports were received and placed on file. Farney noted that August is a critical month for the nursing home because the last day of the month is also the same day that the first payroll for September is due. Auditor's office staff would monitor the nursing home's cash flow very closely.

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Nursing Home Monthly Report

The monthly report was received and placed on file.

Budget Amendments/Transfers

MOTION by Rector to recommend County Board approval of a resolution authorizing **Budget Amendment 16-00034** for Fund/Dept. 080 General Corporate/023 Recorder with increased appropriations of \$54,000 and \$60,000 increased revenue for the Rental Housing Support Program; seconded by Berkson. **Motion carried with unanimous support.**

MOTION by Esry to recommend County Board approval of a resolution authorizing **Budget Amendment 16-00035** for Fund/Dept. 676 Solid Waste Management/011 Solid Waste Management with increased appropriations of \$13,855 and increased revenue of \$11,855 to cover portion of local government shared expenses for October 15, 2016 Countywide Residential Electronics Collection Event; seconded by Berkson. **Motion carried with unanimous support.**

MOTION by Berkson to recommend County Board approval of a resolution authorizing **Budget Amendment 16-00036** for Fund/Dept. 080 General Corporate/028 Information Technology with increased appropriations of \$36,953 and no increased revenue to defray the total cost of \$68,036 for replacement of Kronos time clocks; seconded by Weibel. **Motion carried.**

Emergency Management Agency

MOTION by Rector to recommend County Board approval of a resolution authorizing the application for, and if awarded, the acceptance of the Illinois Emergency Management Agency Performance Grant; seconded by Schroeder. **Motion carried with unanimous support.**

The Committee of the Whole recessed at 8:11 p.m. and resumed the meeting at 8:21 p.m.

Rhodes called the roll. Alix, Berkson, Carter, Cowart, Esry, Harper, Harrison, Hartke, Hiser, Maxwell, McGuire, Mitchell, Petrie, Quisenberry, Rector, Rosales, Schroeder, and Weibel were present at the time of roll call, establishing the presence of a quorum.

County Administrator

The FY2016 General Corporate Fund Projection and Budget Change Reports were received and placed on file. Ogden noted that the County had started receiving Support Enforcement revenues once again. The misallocation regarding the personal property replacement tax would be recaptured over a two-year period beginning in FY2017. State reimbursement of fees and fines are projected to come in under budget.

MOTION by Quisenberry to recommend County Board approval of an ordinance authorizing 2007 bond refunding; seconded by Hartke. **Motion carried with unanimous support, however was not placed on the consent agenda.**

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Other Business

Special County Retailer Occupation Tax

Alix pointed out that a draft plan had been created to provide information regarding ways in which the proceeds could possibly be spent. He reminded everyone that the action item to be voted on at this time was whether to place the question on the ballot. This County Board and future boards would decide how the funds would be utilized only if the question were placed on the ballot and passed by voters in November 2016.

Snider provided a PowerPoint presentation titled *County Facilities Action Plan*, which outlined the background of the County's current infrastructure needs and suggested strategies/goals moving forward if the County were to receive this funding. The presentation also outlined the individual repair and maintenance deficits of the Champaign County Nursing Home and downtown Sheriff's Office/Corrections. Additional projects listed were: relocate the County offices housed in the Brookens Administrative Center to downtown Urbana; support behavioral health services; central garage; new Animal Control Facility; and an Enterprise Resource Planning (ERP) System.

Chief Deputy Jones discussed the long term partnership between the Sheriff's office and the Mental Health Board focusing on those individuals with mental health service needs who frequently end up incarcerated at the County Jail. Mental Health service agencies such as Rosecrance, (formerly Community Elements), Community Health Care Consumers, and Prairie Center receive daily arrest reports, enabling them to make contact as soon as possible with their clients to see what services are needed to prevent recidivism.

Chief Deputy Jones explained that the current set-up at both the downtown jail and satellite is not adequate to separately house inmates with mental health issues, medical issues or simply because they do not get along. He noted that he presented a report to the County Board outlining these issues in March 2014 titled *County Jail Separation Needs*. He described grant application collaboration efforts since 2012.

In 2015, the County was awarded the Department of Justice and Mental Health Collaboration Planning Grant. The purpose of the grant was to work with local constituencies to reduce the prevalence of those with mental illness or co-occurring mental health and substance abuse disorders in the criminal justice system.

Jones stated that families of those with a mental illness have few very choices when it comes to respite care or treatment. Those choices are jail, hospital, or do nothing. Jones said their goal was to give families better choices in the community, not in the jail.

Chief Deputy Jones explained that the Department of Justice grant is a very scripted and technically advised process, which does not move expeditiously. He further stated that they are working as diligently as they could and are almost one-year into the \$149,000 grant with a required match of approximately \$20,000 from the Mental Health Board.

Alix appreciated the work of the Sheriff's office and the Mental Health Board in this planning process and inquired what steps would need to take place in order to make the Behavioral Health Center a reality. Jones explained that the Mental Health Board has offered to purchase a

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building, however the issue is state funding for the staffing and operations. Jones said they are working to identify the true need through analytical data that would show that this facility would indeed reduce the population of the jail.

Alix inquired if the County were to purchase a facility with funding from the referendum proceeds, would the Mental Health Board then have the means to staff and operate it. Jones encouraged the County Board to have that conversation with the Mental Health Board. Berkson stated the Mental Health Board is a funding agency only and is not allowed to operate a facility. She said that the Mental Health Board had searched for an operator and could not identify one. She explained that once an operator was selected, funding would also need to be identified.

Petrie added that area hospitals agree that the need is there and it would reduce the strain on the emergency rooms but they will not commit until facility building plans are underway. McGuire agreed and stated that this is the reason it is important to take the time necessary to complete the planning grant in order to lay the foundation for the establishment of a facility. McGuire underlined the need for a system in place at the jail because the Sheriff does not have a choice as well as a Behavioral Health Center out in the community.

Jones said he had personally spoke with the leadership of the area hospitals and while they do agree there is a need, they want to see a sustainability plan. He added that a recent study showed that of the 47 known repeat offenders with a mental illness admitted to the jail, approximately 36 of those same people had also sought treatment at local hospital emergency rooms, so the correlation is there. Discussion followed.

Snider pointed out that if approved approximately 40% of the revenue would go towards deferred building maintenance and 26% of the funding would go towards jail construction, leaving 74% of the proposed funding for other needs. He explained that they had looked at several ways to fund this but it seems that the best way is to place the question of a Special County Retailer Occupation Tax for Public Facilities on the November 8, 2016 ballot. The tax would have a sunset provision of 12 years and the County would be debt free by 2028.

Snider stated the tax would not be levied on food, medicine, or titled vehicles. He predicted the financial impact on a median household income would be approximately \$18 per year, thus would not be detrimental to the County's economy. Snider stated that this proposal takes care of the immediate needs, it's affordable, and fiscally responsible because they are only asking for enough funding to address the most critical issues identified in the plan, including human services. He added that the plan can always be adjusted.

Quisenberry asked Snider to explain the classifications of the needs listed in his action plan. Snider did not intend to assign levels of importance with his classifications. He explained that the first group were items that he felt should be addressed immediately. He was very concerned with the physical deterioration of the jail and the costs involved. The ERP System is another item that work needs to begin on as soon as possible because it will take up to 3 years for completion. The Nursing Home is very financially challenged and needs relief soon.

Snider explained that items in the second group while just as important were not in the readiness stage yet. Snider reminded the committee that the Behavioral Health Center needs several

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items in order to move to the readiness stage and those are: a plan, a building, an operator, and sustainable funding.

Mitchell asked Snider to review the proposed allocation of funding again for the public. Snider listed the percentages of proposed funding allocations again: 40% Deferred Building Maintenance; 26% Adult Detention Center; 6% Sheriff; 10% Behavioral Health; 10% Nursing Home; and 8% for other needs. The total expected funding over 12 years is approximately \$50 million. Weibel reiterated that the current plan for funding allocation had not been sanctioned by the County Board.

Alix underlined again that the only action item for vote at this time was whether or not to place the referendum question on the ballot; not the plan. Alix would support putting the question on the ballot because without funding the County cannot move forward on anything. He added that while the plan before them may not be perfect; it is the first credible plan he has seen to address these facility issues since he became a board member.

MOTION by Maxwell to recommend County Board approval of a resolution authorizing the placement of a referendum regarding the imposition of a Special County Retailer Occupation Tax for Public Facilities on the November 8, 2016 ballot; seconded by Schroeder. Discussion followed. Weibel asked for a roll call vote.

Motion carried with a roll call vote 15-3. Alix, Berkson, Carter, Cowart, Esry, Harper, Harrison, Maxwell, McGuire, Mitchell, Petrie, Quisenberry, Rosales, Schroeder, and Weibel voted in favor of the motion. Hartke, Hiser, and Rector voted against it.

Chair's Report

There was no Chair's report.

Designation of Items for the Consent Agenda

Items A2; D1-2; and E1 were designated for the Consent Agenda.

POLICY, PERSONNEL, & APPOINTMENTS

Quisenberry asked for a motion to forward all action items under Policy, Personnel, and Appointments to the August 18, 2016 County Board meeting without recommendation due to the late hour.

MOTION by Berkson to forward all action items under Policy, Personnel, and Appointments to the August 18, 2016 County Board meeting without recommendation; seconded by Cowart. **Motion carried.**

Designation of Items to be Placed on the Consent Agenda

There were no items designated for the Consent Agenda.

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JUSTICE & SOCIAL SERVICES

Monthly Reports

All reports were received and placed on file.

Other Business

There was no other business.

Chair's Report

There was no Chair's report.

OTHER BUSINESS

There was no other business.

ADJOURNMENT

MOTION by Maxwell to adjourn; seconded by Cowart. **Motion carried with unanimous support.** The meeting adjourned at 10:37 p.m.

Respectfully submitted,

Kay Rhodes,
Administrative Assistant

Please note the minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.